

# **Administration for Children and Families**

Office of Refugee Resettlement

Refugee Career Pathways Program HHS-2018-ACF-ORR-ZM-1224 Application Due Date: 08/29/2017

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## Department of Health & Human Services Administration for Children and Families

**Funding Opportunity Title:** Refugee Career Pathways Program

**Announcement Type:** Initial

Funding Opportunity Number: HHS-2018-ACF-ORR-ZM-1224

Primary CFDA Number: 93.576

Due Date for Applications: 08/29/2017

## **Executive Summary**

Notice:

• Applicants are strongly encouraged to read the entire funding opportunity announcement (FOA) carefully and observe the application formatting requirements listed in *Section IV.2. Content and Form of Application Submission*. For more information on applying for grants, please visit "How to Apply for a Grant" on the ACF Grants Page at <a href="https://www.acf.hhs.gov/grants/howto">https://www.acf.hhs.gov/grants/howto</a>.

The Office of Refugee Resettlement (ORR) within the Administration for Children and Families (ACF) invites eligible entities to submit competitive grant applications for the Refugee Career Pathways (RCP) Program. Through the RCP program ORR will provide funding to enable refugees to obtain self-sufficiency by obtaining the means to secure professional or skilled employment drawing upon previously-acquired knowledge, skills, and experience. Grantees will assist refugees in learning about career pathways and developing individualized plans to gain employment and advance within their chosen career field. Allowable activities will include case management, training and technical assistance, specialized English language training, and mentoring. Grantees may also provide refugee participants with financial assistance for costs related to the establishment or re-establishment of credentials, such as obtaining educational credits or enrollment in required certification programs. Grantees are required to collaborate with professional associations, universities, and others with expertise in this area to facilitate career opportunities in ways that supplement, rather than supplant, existing services.

## I. Program Description

## **Statutory Authority**

Immigration and Nationality Act § 412(c)(1)(A), 8 U.S.C. § 1522(c)(1)(A).

## **Description**

#### REFUGEE CAREER PATHWAYS OVERVIEW

The Refugee Career Pathways (RCP) program is a new program established by the Office of Refugee Resettlement (ORR) to address the obstacles faced by resettled refugees in initiating

professional careers in their new communities. While many refugees have previous professional experience in their country of origin, they often lack the degrees, certifications, and knowledge specific to the U.S. job environment needed to attain professional employment after resettlement. Even highly-skilled refugees are often required to take low-skilled jobs with little opportunity for advancement or skill development. This in turn limits refugees' potential to achieve economic self-sufficiency and to benefit their communities by making full use of the skills and experience they bring to their new home.

The goal of the RCP program is to support refugees in attaining the knowledge and resources needed to begin a professional career in their new community. Existing job training programs for refugees often focus on supporting initial job placement, which may not be adequate to secure long-term self-sufficiency. The RCP program will assist refugees to begin professional careers that provide not only a salary but also greater job security and the possibility of career advancement.

To achieve this goal, the program will employ the career pathways approach, which has shown promise in enabling immigrants to gain entry into career fields in the US.

The Workforce Innovation and Opportunity Act (WIOA) of 2014 defines a career pathway as "a combination of rigorous and high-quality education, training, and other services that—

- (A) aligns with the skill needs of industries in the economy of the State or regional economy involved;
- (B) prepares an individual to be successful in any of a full range of secondary or postsecondary education options, including registered apprenticeships;
- (C) includes counseling to support an individual in achieving the individual's education and career goals;
- (D) includes, as appropriate, education offered concurrently with and in the same context as workforce preparation activities and training for a specific occupation or occupational cluster;
- (E) organizes education, training, and other services to meet the particular needs of an individual in a manner that accelerates the educational and career advancement of the individual to the extent practicable;
- (F) enables an individual to attain a secondary school diploma or its recognized equivalent, and at least one recognized postsecondary credential; and
- (G) helps an individual enter or advance within a specific occupation or occupational cluster."

The career pathways approach stems from the Building Linkages through Career Clusters initiative developed by the US Department of Education and other partners in 1996. This approach recognizes that every career field comprises a number of specific job functions, which require different levels of experience, education, and training. Practitioners of career pathway training emphasize educating job seekers on the types of positions they may be able to secure in the short term, while creating actionable plans to advance within that field in the long term. For further information on career pathways, refer to the US Department of Labor, Education, and Health and Human Services' Joint Letter on Career Pathways (see *Section VIII. Other Information* for hyperlink)...

Successful implementation of the career pathways approach relies upon a strong network of

local partners with the capacity to address all aspects of individual career development. Organizations implementing the RCP program will work in close cooperation with local partners and service providers to guide participants through program activities and ensure access to ongoing career support following participation in the program.

#### PROGRAM SCOPE AND ACTIVITIES

The RCP program will enable refugees to overcome the obstacles associated with obtaining skilled and/or professional employment following resettlement. Program objectives are:

- Helping refugees achieve self-sufficiency by obtaining the means to secure professional or skilled employment.
- Increasing refugees' understanding of career pathways and equipping them with the knowledge and tools to succeed in their chosen career path.

Activities funded under this program are service related. Through the RCP program, organizations will work directly with refugees to apply the career pathways approach through training and individualized technical assistance. They will assist refugees and other eligible populations (as referenced in *Section I. Program Description, Program Scope and Activities, Eligible Clients Defined*) to identify opportunities to enter their chosen career field and make a plan to advance in this field over time. They will identify barriers to entering this field – such as lack of a recognized credential or unfamiliarity with specific workplace regulations – and provide support and resources to mitigate these barriers.

## **RCP Program Activities**

The RCP program will meet its objectives through the following activities:

Career Development Plans

A career development plan must be established for each participant based on that participant's skills, experience, credentials, and desired career path. A selected career field must be one: that the participant can qualify for and attain at least an entry-level job while participating in the RCP program, that provides opportunities for professional advancement, and that has employment opportunities in the local community. The plan must lay out a clear and realistic path to qualifying for and attaining employment in the participant's career field. The plan must include, as applicable:

- A description of the career field the participant intends to enter, along with any corresponding skills, experience, and credentials that will be beneficial in gaining employment in that field.
- Specific job titles for which the participant could qualify within the term of the participants' involvement with the RCP program, along with any additional education, credentials, or experience required to qualify.
- Other potential barriers to entry in the participant's chosen career field (such as limited English skills, lack of familiarity with workplace standards, or inexperience with job search strategies) and a corresponding strategy to eliminate or mitigate these barriers.
- Specific educational courses and/or programs of study to be completed by the participant.
- Opportunities to gain additional experience such as on-the-job training, mid-career

internships, or apprenticeships to be completed by the participant.

- Exams and/or training programs required to acquire a credential required for or helpful to obtaining employment in the participant's chosen career field. If it is possible for a previously acquired credential to be recognized by US employers, a plan detailing the steps needed for recognition of this credential.
- Local employers hiring for the positions described above.
- A list of mentors and other potential contacts able to provide guidance in locating a job and succeeding in the participant's chosen field.
- Any costs associated with each item described above.

In addition, plans must include options for further career development participants may pursue following their participation in the RCP program, and how they can save and plan for future career development. The plan is intended to be a living document that will be modified and improved throughout the participants' involvement with the program.

The plan must include a service agreement to be signed by participants with information on the role, responsibilities, and expectations of both the participants and the implementing organization. This agreement must also explain terms under which participants may be suspended or removed from the program such as lack of active engagement in the program or violation of program policies, and a process for appeal.

## Training and Technical Assistance

The RCP program will provide refugee participants with training and technical assistance that will enable them to attain employment within their chosen career field. Specialized training must be available to participants to enable them to overcome obstacles to employment and to attain success in their careers. Training programs must be based on the needs of the local refugee population and the requirements for employment in the career fields on which the local program focuses. Examples of potential training areas include vocational English skills; familiarization with the U.S. workplace environment; and related skills such as resume writing, interviewing, and forming professional networks.

In addition to group training, the RCP program will provide career counseling and technical assistance to participants on an individual basis. Individual technical assistance will focus on development and continuous improvement of the participant's career development plan, and completion of the steps contained in the plan.

The program will provide guidance to participants as they attain the necessary educational credits, credentials, and professional experience to qualify for employment in their chosen field. The program will assist participants in overcoming obstacles to employment and making adjustments when faced with difficulties in attaining career goals. The program will connect participants with employers, mentors, and local employment-based service providers, and resources such as those provided under WIOA that can provide additional guidance in attaining employment and ongoing professional development.

The program will also facilitate the development of career pathway resources for refugees, such as handbooks, licensing guides, and skills assessment tools to assist refugees in determining the most effective means of career entry and development in the context of the US and local job environment

#### Direct Financial Assistance

Under the RCP program, there is the option to offer direct financial assistance to refugee participants for costs associated with career advancement. All direct financial assistance must be clearly related to professional development opportunities included in the participant's career development plan. Whenever possible, payment should be made directly to the service provider. If participant reimbursement is necessary, the participant must have the expense approved in writing prior to purchase. The RCP program limits direct financial assistance to \$2,500 per budget period for each participant - see *Section IV.6. Funding Restrictions* for further information regarding this limitation.

## **Partnerships**

The RCP program will be implemented with support from a network of local community partners that focus on individual career advancement. Partner networks will include organizations with demonstrated capacity in areas required to support individual career advancement of refugee participants, including:

- Job skills training
- Refugee services
- Vocational English language training
- Career mentorship
- Facilitation of career entry through apprenticeships, on the job training, etc.

## Examples of such partners include:

- Educational institutions
- Professional associations
- American Job Centers
- Employers
- Refugee resettlement and support agencies
- Nonprofit organizations providing technical assistance in immigrant and refugee professional career development
- Experts in employment, career pathways, and/or specific professions
- Professional mentors who have been successful in entering a career field, potentially including refugees and immigrants

Partners may receive program funding through a subaward basis as appropriate. Subawards may be proposed in cases in which third parties are best suited to provide training or other forms of direct assistance to participants. Subawards must be limited to include only those costs needed to provide the specific services required by the program. A partnership may also include agreements with organizations already fully funded to provide related services, in these cases subaward funding would not be provided.

## **Eligible Clients Defined**

Potential program participants include both refugees with previous professional experience and refugees without professional experience who are interested in developing the skills to pursue a specific career. When returning to a profession held prior to resettlement is not feasible in the

short term, implementing organizations will inform refugees about alternative career fields and positions that enable them to use their skills in a similar but more accessible capacity.

For the purpose of this FOA the term "refugee" refers to individuals with the following statuses who are eligible for ORR Refugee Resettlement Program benefits (see 45 CFR § 400.43(a) (1)-(6) or statutory provisions cited below):

- 1. Individuals paroled as refugees or asylees under § 212(d)(5) of the Immigration and Nationality Act (INA);
- 2. Refugees admitted under § 207 of the INA;
- 3. Asylees whose status was granted under § 208 of the INA;
- 4. Cuban and Haitian entrants, in accordance with the requirements in 45 CFR § 401.2;
- a. Any individual granted parole status as a Cuban/Haitian Entrant (Status Pending) or granted any other special status subsequently established under the immigration laws for nationals of Cuba or Haiti, regardless of the status of the individual at the time assistance or services are provided;
- b. A national of Cuba or Haiti who was paroled into the U.S. and has not acquired any other status under the INA and with respect to whom a final, non-appealable, and legally enforceable order of removal, deportation, or exclusion has not been entered;
- c. A national of Cuba or Haiti who is the subject of removal, deportation, or exclusion proceedings under the INA and with respect to whom a final, non-appealable, and legally enforceable order of removal, deportation, or exclusion has not been entered;
- d. A national of Cuba or Haiti who has an application for asylum pending with the Department of Homeland Security/United States Citizenship and Immigration Services or Department of Justice/Executive Office for Immigration Review and with respect to whom a final, non-appealable, and legally enforceable order of removal, deportation or exclusion has not been entered;
- 5. Lawful permanent residents provided the individuals previously held one of the statuses identified above. (Note that this does not refer to Amerasians who are admitted as lawful permanent residents. See #6 below.);
- 6. Certain Amerasians from Vietnam who are admitted to the U.S. as immigrants pursuant to § 584 of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1988 (as contained in § 101(e) of Public Law (Pub. L.) 100-202), as amended (8U.S.C. § 1101 note);
- 7. Iraqi and Afghan Special Immigrants per section 1244(g) of Div. A of Pub. L. 110-181, as amended (8 U.S.C. § 1157 note) and section 602(b) (8) of Div. F of Pub. L. 118-8, as amended (8 U.S.C. § 1101 note);
- 8. Victims of a severe form of trafficking in persons per the Victims of Trafficking and Violence Protection Act of 2000, Pub. L. No. 106-386, as amended, 22 U.S.C. § 7105(b) (1)(A) and (c);

Detailed information on eligibility of ORR-funded projects is available in ORR Policy Letter 16-01 which can be found on the ORR website at: https://www.acf.hhs.gov/orr/resource/policy-

letter-16-01.

ORR assistance and services must be provided to refugees without regard to race, religion, nationality, gender, or political opinion.

Additionally, ORR has designated as eligible for the RCP program only refugees who are not yet citizens and who have been the US for not more than 5 years at the time of enrollment. Prior approval for exceptions to the 5-year requirement may be requested if good cause can be shown as to why an individual who has been in the US for a longer period of time must be considered a priority for services under the program.

## **Case File Requirements**

The RCP program requires that individual case files be maintained for each program participant. Files must comprise all information collected on the participant including, at minimum, documentation of participant eligibility, career development plan, and case notes. Files must also include documentation of all financial assistance payments made to or on behalf of the participant, along with any applicable invoices and receipts. Case files must be available to ORR monitors or other responsible federal staff upon request. When not in use, both physical and electronic case files must be properly secured as to ensure only appropriate staff have access.

## POST AWARD REQUIREMENTS

## **Program Performance Evaluation**

ORR will request approval from the Office of Management and Budget (OMB) for information collection under the Paperwork Reduction Act (PRA) on data indicators for post-award reporting. Data points will include, but are not limited to:

The numbers of refugees:

- Enrolled in the program;
- Currently receiving services under the program, and type of services received;
- Developing personalized career development plans;
- Enrolling in career development activities such as on-the-job training, apprenticeships, or degree programs;
- Obtaining new professional credentials and/or recognition of existing credentials for the purpose of employment;
- Obtaining employment in a professional/skilled career field

ORR will collaborate with the ACF Office of Planning, Research, and Evaluation to develop additional performance indicators which will be included in ORR's request to OMB and communicated to the RCP program.

NOTE: Consistent with the PRA of 1995, 44 U.S.C. §§ 3501-3521, under this FOA, ORR will not conduct or sponsor – and a person is not required to respond to - a collection of information covered by such Act, unless it displays a currently valid OMB control number. ORR will be seeking approval of its RCP Data Indicators through the OMB Office of Information and Regulatory Affairs. ORR will not request this information if these data indicators are not approved at the time that reports are due. Please see *Section VI.3.*, *Reporting* for more

information.

## **Participation in ORR Sponsored Training Events**

RCP programs will be expected to participate in ORR sponsored webinars, trainings and peer sharing events throughout the program period. An annual workshop is planned for each program year. Attendance is required for one key staff member to participate in annual 2-day workshop each year in Washington, DC.

For more information on application requirements specific to this FOA, please refer to Section IV.2. The Project Description and the Project Budget and Budget Justification.

#### **II. Federal Award Information**

Funding Instrument Type: Grant
Estimated Total Funding: \$3,000,000

Expected Number of Awards: 12

Award Ceiling: \$250,000 Per Budget Period Award Floor: \$150,000 Per Budget Period Average Projected Award Amount: \$250,000 Per Budget Period

Anticipated Project Start Date: 11/15/2017

**Length of Project Periods:** 

Length of Project Period: 36-month project with three 12-month

budget periods

#### **Additional Information on Awards:**

Awards made under this announcement are subject to the availability of federal funds.

Applications requesting an award amount that exceeds the *Award Ceiling* per budget period, or per project period, as stated in this section, will be disqualified from competitive review and from funding under this announcement. This disqualification applies only to the *Award Ceiling* listed for the first 12-month budget period for projects with multiple budget periods. If the project and budget period are the same, the disqualification applies to the *Award Ceiling* listed for the project period. Please see *Section III.3. Other, Application Disqualification Factors*.

**Note:** For those programs that require matching or cost sharing, recipients will be held accountable for projected commitments of non-federal resources in their application budgets and budget justifications by budget period or by project period for fully funded awards, even if the projected commitment exceeds the required amount of match or cost share. **A recipient's failure to provide the required matching amount may result in the disallowance of federal funds.** See *Section III.2*. of this announcement for information on cost-sharing or matching requirements.

Awards for the second and third 12-month budget periods will be made subsequent to approval of non-competing continuation applications and will be subject to the availability of funds, satisfactory progress by the grantee, and a determination that continued funding would be in the best interest of the federal government.

## **III. Eligibility Information**

## III.1. Eligible Applicants

Eligible applicants for refugee programs under the Immigration and Nationality Act § 412(c)(1)(A) are "public and private nonprofit agencies" such as:

- State governments
- County governments
- City or township governments
- Special district governments
- Independent school districts
- Public and state-controlled institutions of higher education
- Native American tribal governments (federally recognized)
- Native American tribal organizations (other than federally recognized tribal governments)
- Public housing authorities/Indian housing authorities
- Non-profits with 501(c)(3) IRS status (other than institutions of higher education)
- Non-profits without 501(c)(3) IRS status (other than institutions of higher education)
- Private institutions of higher education

Faith-based and community organizations that meet the eligibility requirements are eligible to receive awards under this funding opportunity announcement.

Applications from individuals (including sole proprietorships) and foreign entities are not eligible and will be disqualified from competitive review and from funding under this announcement. See *Section III.3*. *Other, Application Disqualification Factors*.

See Section IV.2. Legal Status of Applicant Entity for documentation required to support eligibility.

## III.2. Cost Sharing or Matching

Cost Sharing / Matching Requirement: No

For all federal awards, any shared costs or matching funds and all contributions, including cash and third-party in-kind contributions, must be accepted as part of the recipient's cost sharing or matching when such contributions meet all of the criteria listed in 45 CFR 75.306.

For awards that require matching by statute, recipients will be held accountable for projected commitments of non-federal resources in their application budgets and budget justifications by budget period, or by project period for fully funded awards, even if the projected commitment exceeds the amount required by the statutory match. A recipient's failure to provide the statutorily required matching amount may result in the disallowance of federal funds. Recipients will be required to report these funds in the Federal Financial Reports.

For awards that do not require matching or cost sharing by statute, where "cost sharing" refers to any situation in which the recipient voluntarily shares in the costs of a project other than as statutorily required matching, recipients will be held accountable for projected commitments of non-federal resources in their application budgets and budget justifications by budget period, or by project period for fully funded awards. These include situations in which contributions are voluntarily proposed by an applicant and are accepted by ACF. Non-federal cost sharing will be included in the approved project budget so that the applicant will be held accountable for proposed non-federal cost-sharing funds as shown in the Notice of Award (NOA). A recipient's failure to provide voluntary cost sharing of non-federal resources that have been accepted by ACF as part of the approved project costs and that have been shown as part of the approved project budget in the NOA, may result in the disallowance of federal funds. Recipients will be required to report these funds in the Federal Financial Reports.

#### III.3. Other

# **Application Disqualification Factors**

Applications from individuals (including sole proprietorships) and foreign entities are not eligible and will be disqualified from competitive review and from funding under this announcement.

### Award Ceiling Disqualification

Applications that request an award amount that exceeds the *Award Ceiling* per budget period or per project period ("per project period" refers only to fully funded awards), as stated in *Section II. Federal Award Information*, will be disqualified from competitive review and from funding under this announcement. This disqualification applies only to the *Award Ceiling* listed for first 12-month budget period for projects with multiple budget periods. If the project and budget period are the same, the disqualification applies to the *Award Ceiling* listed for the project period.

### **Required Electronic Application Submission**

ACF requires electronic submission of applications at <a href="www.Grants.gov">www.Grants.gov</a>. Paper applications received from applicants that have not been approved for an exemption from required electronic submission will be disqualified from competitive review and from funding

#### under this announcement.

Applicants that do not have an Internet connection or sufficient computing capacity to upload large documents to the Internet may contact ACF for an exemption that will allow the applicant to submit applications in paper format. Information and the requirements for requesting an exemption from required electronic application submission are found in "ACF Policy for Requesting an Exemption from Electronic Application Submission" at <a href="https://www.acf.hhs.gov/grants/howto#chapter-6">www.acf.hhs.gov/grants/howto#chapter-6</a>.

## **Missing the Application Deadline (Late Applications)**

The deadline for electronic application submission is 11:59 p.m., ET, on the due date listed in the *Overview and* in *Section IV.4. Submission Dates and Times*. Electronic applications submitted to <a href="www.Grants.gov">www.Grants.gov</a> after 11:59 p.m., ET, on the due date, as indicated by a dated and time-stamped email from <a href="www.Grants.gov">www.Grants.gov</a>, will be disqualified from competitive review and from funding under this announcement. That is, applications submitted to <a href="www.Grants.gov">www.Grants.gov</a>, on or after 12:00 a.m., ET, on the day after the due date will be disqualified from competitive review and from funding under this announcement.

Applications submitted to <u>www.Grants.gov</u> at any time during the open application period, and prior to the due date and time, which fail the <u>www.Grants.gov</u> validation check, will not be received at, or acknowledged by, ACF.

Each time an application is submitted via <a href="www.Grants.gov">www.Grants.gov</a>, the submission will generate a new date and time-stamp email notification. Only those applications with on-time date and time stamps that result in a validated application, which is transmitted to ACF, will be acknowledged.

The deadline for receipt of paper applications is 4:30 p.m., ET, on the due date listed in the *Overview* and *in Section IV.4. Submission Dates and Times*. Paper applications received after 4:30 p.m., ET, on the due date will be disqualified from competitive review and from funding under this announcement. Paper applications received from applicants that have not received approval of an exemption from required electronic submission will be disqualified from competitive review and from funding under this announcement.

## **Notification of Application Disqualification**

Applications that are disqualified under these criteria are considered to be "non-responsive" and are excluded from the competitive review process. Applicants will be notified of a disqualification determination by email or by USPS postal mail within 30 federal business days from the closing date of this FOA.

## IV. Application and Submission Information

## IV.1. Address to Request Application Package

Ryan Foster

Administration for Children and Families

Office of Refugee Resettlement

Division of Refugee Services

Mary E. Switzer Building

330 C Street, SW.

Washington, DC 20201 Phone: (202) 260-6949 Fax: (202) 401-5772

Email: <a href="mailto:ryan.foster@acf.hhs.gov">ryan.foster@acf.hhs.gov</a>
URL: <a href="http://www.acf.hhs.gov/orr/">http://www.acf.hhs.gov/orr/</a>

## **Electronic Application Submission:**

The electronic application submission package is available in the FOA's listing at www.Grants.gov.

## **Applications in Paper Format:**

For applicants that have received an exemption to submit applications in paper format, Standard Forms, assurances, and certifications are available in the Application Forms Package available in the FOA's Grants.gov Synopsis under the Package tab at <a href="www.Grants.gov">www.Grants.gov</a>. See Section IV.2.Request an Exemption from Required Electronic Application Submission if applicants do not have an Internet connection or sufficient computing capacity to upload large documents (files) to <a href="https://www.Grants.gov">https://www.Grants.gov</a>.

## **Federal Relay Service:**

Hearing-impaired and speech-impaired callers may contact the Federal Relay Service (FedRelay) for assistance at www.gsa.gov/fedrelay.

## IV.2. Content and Form of Application Submission

#### FORMATTING APPLICATION SUBMISSIONS

Each applicant applying electronically via <a href="www.Grants.gov">www.Grants.gov</a> is required to upload only two electronic files, excluding Standard Forms and OMB-approved forms. No more than two files will be accepted for the review, and additional files will be removed. Standard Forms and OMB-approved forms will not be considered additional files.

#### **FOR ALL APPLICATIONS:**

## **Authorized Organizational Representative (AOR)**

AOR is the designated representative of the applicant/recipient organization with authority to act on the organization's behalf in matters related to the award and administration of grants. In signing a grant application, this individual agrees that the organization will assume the obligations imposed by applicable Federal statutes and regulations and other terms and conditions of the award, including any assurances, if a grant is awarded.

AOR authorization is part of the registration process at <a href="www.Grants.gov">www.Grants.gov</a>. where the AOR will create a short profile and obtain a username and password from the Grants.gov Credential Provider. AORs will only be authorized for the DUNS number registered in the System for Awards Management (SAM).

## **Point of Contact**

In addition to the AOR, a point of contact on matters involving the application must also be identified. The point of contact, known as the Project Director or Principal Investigator, should not be identical to the person identified as the AOR. The point of contact must be available to answer any questions pertaining to the application.

# **Application Checklist**

Applicants may refer to *Section VIII. Other Information* for a checklist of application requirements that may be used in developing and organizing application materials.

## **Accepted Font Style**

Applications must be in Times New Roman (TNR), 12-point font, except for footnotes, which may be TNR 10-point font. Pages that contain blurred text, or text that is too small to read comfortably, will be removed.

### **English Language**

Applications must be submitted in the English language and must be in the terms of United States (U.S.) dollars. If applications are submitted using another currency, ACF will convert the foreign currency to U.S. currency using the date of receipt of the application to determine the rate of exchange.

### **Page Limitations**

Applicants must observe the page limitation(s) listed under "PAGE LIMITATIONS AND CONTENT FOR ALL SUBMISSION FORMATS:". *Page* limitation(s) do not include SFs and OMB-approved forms.

**All applications must be double-spaced.** An application that exceeds the cited page limitation for double-spaced pages in the Project Description file or the Appendices file will have the last extra pages removed and the removed pages will not be reviewed.

## **Application Elements Exempted from Double-Spacing Requirements**

The following elements of the application submission are exempt from the double-spacing requirements and may be single-spaced: the table of contents, the one-page Project Summary/Abstract, required Assurances and Certifications, required SFs, required OMB-approved forms, resumes, logic models, proof of legal status/non-profit status, third-party agreements, letters of support, footnotes, tables, the line-item budget and/or the budget justification.

## Adherence to FOA Formatting, Font, and Page Limitation Requirements

Applications that fail to adhere to ACF's FOA formatting, font, and page limitation requirements will be adjusted by the removal of page(s) from the application. Pages will be

removed before the objective review. The removed page(s) will not be made available to reviewers.

In instances where formatting and font requirements are not adhered to, ACF uses a formula to determine the actual number of pages to be removed. The formula counts the number of characters an applicant uses when following the instructions and using 12-point TNR and compares the resulting number with that of the submitted application. For example, an applicant using TNR, 11-point font, with 1-inch margins all around, and single-spacing, would have an additional 26 lines, or 1500 characters, which is equal to 4/5 of an additional page. Extra pages resulting from this formula will be removed and will not be reviewed. Applications that have more than one scanned page of a document on a single page will have the page(s) removed from the review.

For applicants that submit paper applications, double-sided pages will be counted as two pages. When the maximum allowed number of pages is reached, excess pages will be removed and will not be made available to reviewers.

**NOTE:** Applicants failing to adhere to ACF's FOA formatting, font, and page limitation requirements will receive a letter from ACF notifying them that their application was amended. The letter will be sent after awards have been issued and will specify the reason(s) for removal of page(s).

## **Corrections/Updates to Submitted Applications**

When applicants make revisions to a previously submitted application, ACF will accept only the last on-time application for pre-review under the Application Disqualification Factors. The Application Disqualification Factors determine the application's acceptance for competitive review. See *Section III.3. Application Disqualification Factors* and *Section IV.2. Application Submission Options*.

#### **Copies Required**

Applicants must submit one complete copy of the application package electronically. Applicants submitting electronic applications need not provide additional copies of their application package.

Applicants submitting applications in paper format must submit one original and two copies of the complete application, including all Standard Forms and OMB-approved forms. The original copy must have original signatures.

### **Signatures**

Applicants submitting electronic applications must follow the registration and application submission instructions provided at www.Grants.gov.

The original of a paper format application must include original signatures of the authorized representatives.

## **Accepted Application Format**

With the exception of the required Standard Forms (SFs) and OMB-approved forms, all

application materials must be formatted so that they are  $8 \frac{1}{2}$ " x 11" white paper with 1-inch margins all around.

If possible, applicants are encouraged to include page numbers for each page within the application.

ACF generally does not encourage submission of scanned documents as they tend to have reduced clarity and readability. If documents must be scanned, the font size on any scanned documents must be large enough so that it is readable. Documents must be scanned page-forpage, meaning that applicants may not scan more than one page of a document onto a single page. All pages of the application must be readable. Pages with blurred text will be removed from the application.

#### PAGE LIMITATIONS AND CONTENT FOR ALL SUBMISSION FORMATS:

With the exception of SFs and OMB approved forms, the application submission in its entirety (Project Description and Appendices) is limited to 100 pages.

The Project Description (Narrative) must include the following items:

- Project Summary/Abstract
- Table of Contents
- Objectives and Need For Assistance
- Organizational Capacity
- Approach
- Project Timeline and Milestones
- Expected Outcomes
- Geographic Location
- Logic Model
- Program Performance Evaluation Plan
- Plan for Protection of Sensitive and/or Confidential Information
- Project Sustainability Plan
- Line-item Budget and Budget Justification
- Plan for Oversight of Federal Award Funds

The Appendices must include the following items:

- Required Certifications and Assurances
- Proof of Nonprofit Status
- Resumes or curricula vitae of Current Staff, and/or Position Descriptions
- Organizational Chart of Applicant Entity (including staff who will be assigned to administer this program)
- Third-party Agreements
- Letter of Agreement with a Cognizant Federal Agency on Indirect Charges, if applicable
- Letters of Support
- Copy of Auditor's one page summary report, if available

• Any other information the applicant deems relevant and necessary

#### ELECTRONIC APPLICATION SUBMISSION INSTRUCTIONS

Applicants are required to submit their applications electronically unless they have requested and received an exemption that will allow submission in paper format. See *Section IV.2*. *Application Submission Options* for information about requesting an exemption.

Electronic applications will only be accepted via <a href="www.Grants.gov">www.Grants.gov</a>. ACF will not accept applications submitted via email or via facsimile.

Each applicant is required to upload ONLY two electronic files, excluding SFs and OMB-approved forms.

**File One**: Must contain the entire Project Description, and the Budget and Budget Justification (including a line-item budget and a budget narrative).

**File Two:** Must contain all documents required in the Appendices.

## Adherence to the Two-File Requirement

No more than two files will be accepted for the review. Applications with additional files will be amended and files will be removed from the review. SFs and OMB-approved forms will not be considered additional files.

## **Application Upload Requirements**

ACF strongly recommends that electronic applications be uploaded as Portable Document Files (PDFs). One file must contain the entire Project Description and Budget Justification; the other file must contain all documents required in the Appendices. Details on the content of each of the two files, as well as page limitations, are listed earlier in this section.

To adhere to the two-file requirement, applicants may need to convert and/or merge documents together using a PDF converter software. Many recent versions of Microsoft Office include the ability to save documents to the PDF format without need of additional software. Applicants using the Adobe Professional software suite will be able to merge these documents together. ACF recommends merging documents electronically rather than scanning multiple documents into one document manually, as scanned documents may have reduced clarity and readability.

Applicants must ensure that the version of Adobe Professional they are using is compatible with Grants.gov. To verify Adobe software compatibility please go to Grants.gov and click on "Support" at the top bar menu and select "Adobe Software Compatibility", which is listed under the topic "Find Answers Online." The Adobe verification process allows applicants to test their version of the software by opening a test application package. Grant.gov also includes guidance on how to download a supported version of Adobe, as well as troubleshooting instructions if an applicant is unable to open the test application package. There is also a help page for configuring Firefox and Chrome to open PDFs using Adobe software.

The Adobe Software Compatibility page located on Grants.gov also provides guidance for

applicants that have received error messages while attempting to save an application package. It also addresses local network and/or computer security settings and the impact this has on use of Adobe software.

For any systems issues experienced with Grants.gov or with SAM.gov, please refer to ACF's "Policy for Applicants Experiencing Federal Systems Issues" document for complete guidance at <a href="www.acf.hhs.gov/sites/default/files/assets/systems\_issue\_policy\_final.pdf">www.acf.hhs.gov/sites/default/files/assets/systems\_issue\_policy\_final.pdf</a> under "How to Apply for a Grant/Submit an Application."

## Required Standard Forms (SFs) and OMB-approved Forms

Standard Forms (SFs) and OMB-approved forms, such as the SF-424 application and budget forms and the SF-P/PSL (Project/Performance Site Location), are uploaded separately at Grants.gov. These forms are submitted separately from the Project Description and Appendices files. See *Section IV.2. Required Forms, Assurances, and Certifications* for the listing of required Standard Forms, OMB-approved forms, and required assurances and certifications.

### **Naming Application Submission Files**

Carefully observe the file naming conventions required by <a href="www.Grants.gov">www.Grants.gov</a>. Limit file names to 50 characters (characters and spaces). Special characters that are allowed under Grants.gov's naming conventions, and are accommodated by ACF's systems, are listed in the instructions available in the Download Application Package at Grants.gov. Please also see <a href="www.grants.gov/web/grants/applicants/submitting-utf-8-special-characters.html">www.grants.gov/web/grants/applicants/submitting-utf-8-special-characters.html</a>.

## Use only file formats supported by ACF

It is critical that applicants submit applications using only the supported file formats listed here. While ACF supports all of the following file formats, we strongly recommend that the two application submission files (Project Description and Appendices) are uploaded as PDF documents in order to comply with the two file upload limitation. Documents in file formats that are not supported by ACF will be removed from the application and will not be used in the competitive review. This may make the application incomplete and ACF will not make any awards based on an incomplete application.

## **ACF** supports the following file formats:

- Adobe PDF Portable Document Format (.pdf)
- Microsoft Word (.doc or .docx)
- Microsoft Excel (.xls or .xlsx)
- Microsoft PowerPoint (.ppt)
- Corel WordPerfect (.wpd)
- Image Formats (.JPG, .GIF, .TIFF, or .BMP only)

#### **Do Not Encrypt or Password-Protect the Electronic Application Files**

If ACF cannot access submitted electronic files because they are encrypted or password protected, the affected file will be removed from the application and will not be reviewed. This removal may make the application incomplete and ACF will not make awards based on an

incomplete application.

### FORMATTING FOR PAPER APPLICATION SUBMISSIONS:

The following requirements are only applicable to applications submitted in paper format. Applicants must receive an exemption from ACF in order for a paper format application to be accepted for review. For more information on the exemption, see "ACF Policy on Requesting an Exemption from Required Electronic Application Submission" at <a href="https://www.acf.hhs.gov/grants/howto#chapter-6">www.acf.hhs.gov/grants/howto#chapter-6</a>

## **Format Requirements for Paper Applications**

All copies of mailed or hand-delivered paper applications must be submitted in a single package. If an applicant is submitting multiple applications under a single FOA, or multiple applications under separate FOAs, each application submission must be packaged separately. The package(s) must be clearly labeled for the specific FOA it addresses by FOA title and by Funding Opportunity Number (FON).

Applicants using paper format should download the application forms package associated with the FOA's Synopsis on <a href="www.Grants.gov">www.Grants.gov</a> under the Package tab.

Because each application will be duplicated, do not use or include separate covers, binders, clips, tabs, plastic inserts, maps, brochures, or any other items that cannot be processed easily on a photocopy machine with an automatic feed. Do not bind, clip, staple, or fasten in any way separate sections of the application. Applicants are advised that the copies of the application submitted, not the original, will be reproduced by the federal government for review. All application materials must be one-sided for duplication purposes. All pages in the application submission must be sequentially numbered.

### **Addresses for Submission of Paper Applications**

See Section IV.7. Other Submission Requirements for addresses for paper format application submissions.

## Required Forms, Assurances, and Certifications

Applicants seeking grant or cooperative agreement awards under this announcement must submit the listed Standard Forms (SFs), assurances, and certifications with the application. All required Standard Forms, assurances, and certifications are available in the Application Package posted for this FOA at <a href="https://www.Grants.gov">www.Grants.gov</a>.

Forms / Assurances / Certifications	Submission Requirement	Notes / Description
Certification Regarding Lobbying (Grants.gov Lobbying Form)	Submission required of all applicants with the application package. If it is not submitted with the application package, it must	Submission of the certification is required for all applicants.

	be submitted prior to the award of a grant.	
SF-424 - Application for Federal Assistance	Submission is required for all applicants by the application due date.	Required for all applications.
Unique Entity Identifier (DUNS) and Systems for Award Management (SAM) registration.	Required of all applicants. To obtain a DUNS number, go to <a href="http://fedgov.dnb.com/">http://fedgov.dnb.com/</a> webform.	See Section IV.3. Unique Entity Identifier and System for Award Management (SAM) for more information.
	Active registration at the Systems Award Management (SAM) website must be maintained throughout the application and project award period.	
	SAM registration is available at <a href="http://www.sam.gov">http://www.sam.gov</a> .	
SF- Project/Performance Site Location(s) (SF-P/PSL)	Submission is required for all applicants by the application due date.	Required for all applications. In the SF-P/PSL, applicants must cite their primary location and up to 29 additional performance sites.
SF-424A - Budget Information - Non- Construction Programs and SF- 424B - Assurances - Non- Construction Programs	Submission is required for all applicants when applying for a non-construction project. Standard Forms must be used. Forms must be submitted by the application due date.	Required for all applications when applying for a non-construction project.
	By signing and submitting the SF-424B, applicants are making the appropriate certification of their compliance with all Federal statutes relating to nondiscrimination.	
SF-LLL - Disclosure of Lobbying Activities	If submission of this form is applicable, it is due at the time of application. If it is not available at the time of	If any funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a member of

	application, it may also be submitted prior to the award of a grant.	Congress, an officer or employee of Congress, or an employee of a member of Congress in connection with this commitment providing for the United States to insure or guarantee a loan, the applicant shall complete and submit the SF-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.
SF-424 Key Contact Form	Submission is required for all applicants by the application due date.	Required for all applications.

### **Mandatory Grant Disclosure**

Submission is required for all applicants and recipients, in writing, to the awarding agency and to the HHS Office of the Inspector General (OIG) all information related to violations of federal criminal law involving fraud, bribery, or gratuity violations potentially affecting the federal award. (Mandatory Disclosures, 45 CFR 75.113)

Disclosures must be sent in writing to:

The Administration for Children and Families, U.S. Department of Health and Human Services, Office of Grants Management, ATTN: Grants Management Specialist, 330 C Street, SW., Switzer Building, Corridor 3200, Washington, DC 20201

#### And to:

U.S. Department of Health and Human Services, Office of Inspector General, ATTN: Mandatory Grant Disclosures, Intake Coordinator, 330 Independence Avenue, SW., Cohen Building, Room 5527, Washington, DC 20201

Fax: (202) 205-0604 (Include "Mandatory Grant Disclosures" in subject line) or

**Email:** MandatoryGranteeDisclosures@oig.hhs.gov

## **Non-Federal Reviewers**

Since ACF will be using non-federal reviewers in the review process, applicants have the option of omitting from the application copies (not the original) specific salary rates or amounts for individuals specified in the application budget as well as Social Security Numbers, if otherwise required for individuals. The copies may include summary salary information. If applicants are submitting their application electronically, ACF will omit the same specific salary rate information from copies made for use during the review and selection process.

## **The Project Description**

## **The Project Description Overview**

## **Purpose**

The project description provides the majority of information by which an application is evaluated and ranked in competition with other applications for available assistance. It should address the activity for which federal funds are being requested, and should be consistent with the goals and objectives of the program as described in *Section I. Program Description*. Supporting documents should be included where they can present information clearly and succinctly. When appropriate, applicants should cite the evaluation criteria that are relevant to specific components of their project description. Awarding offices use this and other information in making their funding recommendations. It is important, therefore, that this information be included in the application in a manner that is clear and complete.

### **General Expectations and Instructions**

Applicants should develop project descriptions that focus on outcomes and convey strategies for achieving intended performance. Project descriptions are evaluated on the basis of substance and measurable outcomes, not length. Extensive exhibits are not required. Cross-referencing should be used rather than repetition. Supporting information concerning activities that will not be directly funded by the grant or information that does not directly pertain to an integral part of the grant-funded activity should be placed in an appendix.

## General Instructions for Preparing a Full Project Description

#### Introduction

Applicants must prepare the project description statement in accordance with the following instructions while being aware of the specified evaluation criteria in *Section V.1. Criteria*. The text options give a broad overview of what the project description should include while the evaluation criteria identify the measures that will be used to evaluate applications.

### **Table of Contents**

List the contents of the application including corresponding page numbers. The table of contents must be single spaced and will be counted against the total page limitations.

## **Project Summary/Abstract**

Provide a summary of the application's project description. The summary must be clear, accurate, concise, and without reference to other parts of the application. The abstract must include a brief description of the proposed grant project including the needs to be addressed, the proposed services, and the population group(s) to be served.

Please place the following at the top of the abstract:

- Project Title
- Applicant Name
- Address
- Contact Phone Numbers (Voice, Fax)
- E-Mail Address
- Web Site Address, if applicable

The project abstract must be single-spaced, in Times New Roman 12-point font, and limited to one page in length. Additional pages will be removed and will not be reviewed.

### **Objectives And Need For Assistance**

Clearly identify the physical, economic, social, financial, institutional, and/or other problem(s) requiring a solution. The need for assistance including the nature and scope of the problem must be demonstrated, and the principal and subordinate objectives of the project must be clearly and concisely stated; supporting documentation, such as letters of support and testimonials from concerned interests other than the applicant, may be included. Any relevant data based on planning studies should be included or referred to in the endnotes/footnotes. Incorporate demographic data and participant/beneficiary information, as well as data describing the needs of the target population and the proposed service area as needed. When appropriate, a literature review should be used to support the objectives and needs described in this section.

#### **Expected Outcomes**

Identify the outcomes to be derived from the project. Outcomes should relate to the overall goals of the project as described in *Section I. Program Description*. If research is part of the proposed work, outcomes must include hypothesized results and implications of the proposed research.

Applicants must specify how each outcome will be measured using SMART indicators (Specific, Measurable, Attainable, Relevant, Time-Bound).

### **Approach**

Outline a plan of action that describes the scope and detail of how the proposed project will be accomplished. Applicants must account for all functions or activities identified in the application. Describe any design or technological innovations, reductions in cost or time, or extraordinary social and/or community involvement in the project. Provide a list of organizations, cooperating entities, consultants, or other key individuals that will work on the project, along with a short description of the nature of their effort or contribution.

Cite potential obstacles and challenges to accomplishing project goals and explain strategies that will be used to address these challenges.

Applicants must base their proposed program on the needs of the local refugee population as

well as the local community. Applicants must include an assessment of the local service area demonstrating a comprehensive understanding of the skills and interests of the local refugee population in determining which specific career fields it will support in its program. Applicants must also identify the linguistic and ethnic composition of the local population and describe the associated challenges it will face in implementation of the program, and any associated challenges it may face in implementation of the program.

Applicants must also consider for which professions there is significant need in the local community, and provide examples of jobs in that field which would be available to program participants. Applicants must support their selections with information labor market trends, job openings, and support for prospective employers. For each field, the applicant must include data demonstrating that the occupation has the potential to provide jobs that are full-time, have strong potential for advancement, and will contribute to participant self-sufficiency. The applicant must demonstrate that the number of potential participants will support a 36-month program.

Applicants must demonstrate that the proposed program will receive significant support from local government, employers, and community members in the project' service area. Applicants must include documentation such as letters of from the sources listed above affirming support for the program.

Applicants must also include an example of a realistic career pathway that would enable local refugees to enter this profession, and how the services provided by the applicant would provide them with the knowledge and skills to do so, along with any required credentials. The applicant must describe common barriers that prevent or discourage entry into these fields and how these barriers will be addressed.

Aspects of the program that must be described include:

- Establishment of a network of committed local program partners
- Strategy for recruitment of participants
- Screening of potential participants for suitability and prospects for success
- Development of Career Development Plans
- Training program and curricula
- Technical assistance
- Classroom and work-based learning opportunities
- Assistance with credentialing or credential recognition, if applicable
- Direct financial assistance to participants, if applicable
- Resources to be developed
- Career entry and development opportunities for participants
- Mentorship

Applicants must describe how they will ensure that all training and technical assistance are accessible to limited English speaking and non-English speaking participants. Applicants must describe how program activities will be accessible to participants working full-time. Applicants must also clearly define the role of project partners, and specify whether the grantee or a partner will have primary responsibility for each activity.

Applicants must include a sample Career Development plan or otherwise describe in detail the

elements that will be included in each plan and how plans will be developed and updated over time. The plan must meet the requirements as described in *Section I. Program Description*, *Program Scope and Activities*, *RCP Program Activities*, *Career Development Plan*.

If the applicant intends to provide direct financial assistance to participants, the applicant must describe the process and procedures by which participants apply for and receive such assistance, which must comply with requirements described in *Section I. Program Description, Program Scope and Activities, RCP Program Activities, Direct Financial Assistance*.

Applicants must describe other existing sources of financial support for professional development and education, such as scholarships, educational loans, and community organizations focused on workforce development, and how the RCP program will connect participants with these resources.

A network of community partners is necessary to achieve program objectives. Applicants must substantiate partnerships that complement and coordinate efforts in pursuit of program goals. Applicants must clearly describe the roles and responsibilities of each partner in implementing program activities. For partners with a significant role in program implementation, applicants must demonstrate the partners' commitment to the program through a third-party agreement or other document indicating support.

Applicants must describe how the RCP program will complement existing programs in the community instead of supplanting or duplicating existing efforts.

## **Project Timeline and Milestones**

Provide quantitative monthly or quarterly projections of the accomplishments to be achieved for each function, or activity, in such terms as the number of people to be served and the number of activities accomplished. Data may be organized and presented as project tasks and subtasks with their corresponding timelines during the project period. For example, each project task could be assigned to a row in the first column of a grid. Then, a unit of time could be assigned to each subsequent column, beginning with the first unit (i.e., week, month, quarter) of the project and ending with the last. Shading, arrows, or other markings could be used across the applicable grid boxes or cells, representing units of time, to indicate the approximate duration and/or frequency of each task and its start and end dates within the project period.

When accomplishments cannot be quantified by activity or function, list them in chronological order to show the schedule of accomplishments and their target dates.

## **Program Performance Evaluation Plan**

Applicants must describe the plan for the program performance evaluation that will contribute to continuous quality improvement. The program performance evaluation should monitor ongoing processes and the progress towards the goals and objectives of the project. Include descriptions of the inputs (e.g., organizational profile, collaborative partners, key staff, budget, and other resources), key processes, and expected outcomes of the funded activities. The plan may be supported by a logic model and must explain how the inputs, processes and outcomes will be measured, and how the resulting information will be used to inform improvement of

funded activities

Applicants must describe the systems and processes that will support the organization's performance management requirements through effective tracking of performance outcomes, including a description of how the organization will collect and manage data (e.g. assigned skilled staff, data management software) in a way that allows for accurate and timely reporting of performance outcomes. Applicants must describe any potential obstacles for implementing the program performance evaluation and how those obstacles will be addressed.

## **Geographic Location**

Describe the precise location of the project and boundaries of the area to be served by the proposed project.

## **Legal Status of Applicant Entity**

Applicants must provide the following documentation:

Non-profit organizations applying for funding are required to submit proof of their non-profit status. Proof of non-profit status is any one of the following:

- A reference to the applicant organization's listing in the IRS's most recent list of taxexempt organizations described in the IRS Code.
- A copy of a currently valid IRS tax-exemption certificate.
- A statement from a state taxing body, state attorney general, or other appropriate state official certifying that the applicant organization has non-profit status and that none of the net earnings accrue to any private shareholders or individuals.
- A certified copy of the organization's certificate of incorporation or similar document that clearly establishes non-profit status.
- Any of the items in the subparagraphs immediately above for a state or national parent organization and a statement signed by the parent organization that the applicant organization is a local non-profit affiliate.

Unless directed otherwise, applicants must include proof of non-profit status in the *Appendices* file of the electronic application submission.

## **Logic Model**

Applicants must submit a logic model for designing and managing their project. A logic model is a one-page diagram that presents the conceptual framework for a proposed project and explains the links among program elements. While there are many versions of logic models, for the purposes of this announcement the logic model should summarize the connections between

the:

- Goals of the project (e.g., objectives, reasons for proposing the interventions, if applicable);
- Assumptions (e.g., beliefs about how the program will work and its supporting resources. Assumptions should be based on research, best practices, and experience);
- Inputs (e.g., organizational profile, collaborative partners, key staff, budget);
- Target population (e.g., the individuals to be served);
- Activities (e.g., approach, listing key intervention, if applicable);
- Outputs (i.e., the direct products or deliverables of program activities); and
- Outcomes (i.e., the results of a program, typically describing a change in people or systems).

## **Project Sustainability Plan**

Applicants must propose a plan for project sustainability after the period of federal funding ends. Grantees are expected to sustain key elements of their grant projects, e.g., strategies or services and interventions, which have been effective in improving practices and those that have led to improved outcomes for children and families.

Describe the approach to project sustainment that will be most effective and feasible. Describe the key individuals and/or organizations whose support will be required in order to sustain program activities. Describe the types of alternative support that will be required to sustain the planned program. If the proposed project involves key project partners, describe how their cooperation and/or collaboration will be maintained after the end of federal funding.

### **Organizational Capacity**

Provide the following information on the applicant organization and, if applicable, on any cooperating partners:

- Organizational charts;
- Resumes (no more than two single-spaced pages in length);
- Audit reports or statements from Certified Public Accountants/Licensed Public Accountants, if available, submit statements for up to the two most recently completed fiscal years (this requirement does not apply to start-up organizations);
- Evidence that the applicant organization, and any partnering organizations, have relevant experience and expertise with administration, development, implementation, management, and evaluation of programs similar to that offered under this announcement;
- Evidence that each participating organization, including partners and/or subcontractors, possess the organizational capability to fulfill their role(s) and function(s) effectively;
- Job descriptions for each vacant key position.

## **Protection of Sensitive and/or Confidential Information**

If any confidential or sensitive information will be collected during the course of the project, whether from staff (e.g., background investigations) or project participants and/or project

beneficiaries, provide a description of the methods that will be used to ensure that confidential and/or sensitive information is properly handled and safeguarded. Also provide a plan for the disposition of such information at the end of the project period.

## **Third-Party Agreements**

Third-party agreements include Memoranda of Understanding (MOU) and Letters of Commitment. General letters of support are **not** considered to be third-party agreements. Third-party agreements must clearly describe the project activities and support to which the third party is committing. Third-party agreements must be signed by the person in the third-party organization with the authority to make such commitments on behalf of their organization.

Provide written and signed agreements between grantees and subgrantees, or subcontractors, or other cooperating entities. These agreements must detail the scope of work to be performed, work schedules, remuneration, and other terms and conditions that structure or define the relationship.

## **Letters Of Support**

Provide statements from community, public, and commercial leaders that support the project proposed for funding. All submissions must be included in the application package.

## Plan for Oversight of Federal Award Funds

Provide a plan describing how oversight of federal funds will be ensured and how grant activities and partner(s) will adhere to applicable federal and programmatic regulations. Applicants must identify staff that will be responsible for maintaining oversight of program activities, staff, and partner(s). Applicants must describe procedures and policies used to oversee staff and/or partners/contractors.

Describe organizational records systems that relate financial data to performance data by identifying the source and application of federal funds so that they demonstrate effective control over and accountability for funds, compare outlays with budget amounts, and provide accounting records supported by source documentation.

## The Project Budget and Budget Justification

All applicants are required to submit a project budget and budget justification with their application. The project budget is entered on the Budget Information Standard Form, either SF-424A or SF-424C, according to the directions provided with the SFs. The budget justification consists of a budget narrative and a line-item budget detail that includes detailed calculations for "object class categories" identified on the Budget Information Standard Form. Applicants must indicate the method they are selecting for their indirect cost rate. See Indirect Charges for further information.

Project budget calculations must include estimation methods, quantities, unit costs, and other similar quantitative detail sufficient for the calculation to be duplicated. If matching or cost

sharing is a requirement, applicants must include a detailed listing of any funding sources identified in Block 18 of the SF-424 (Application for Federal Assistance). See the table in *Section IV.2. Required Forms, Assurances, and Certifications* listing the appropriate budget forms to use in this application.

Special Note: The Consolidated Appropriations Act, 2017, (Division H, Title II, Sec. 202), limits the salary amount that may be awarded and charged to ACF grants and cooperative agreements. Award funds issued under this announcement may not be used to pay the salary of an individual at a rate in excess of Executive Level II. The Executive Level II salary of the "Rates of Pay for the Executive Schedule" is \$187,000. This amount reflects an individual's base salary exclusive of fringe benefits and any income that an individual may be permitted to earn outside of the duties of the applicant organization. This salary limitation also applies to subawards and subcontracts under an ACF grant or cooperative agreement.

Provide a budget using the 424A and/or 424C, as applicable, for each year of the proposed project. Provide a budget justification, which includes a budget narrative and a line-item detail, for the first year of the proposed project. The budget narrative should describe how the categorical costs are derived. Discuss the necessity, reasonableness, and allocation of the proposed costs.

Program budget must include travel costs for at least one staff member to attend an annual 2-day program meeting in Washington, DC.

#### General

Use the following guidelines for preparing the budget and budget justification. Both federal and non-federal resources (when required) shall be detailed and justified in the budget and budget narrative justification. "Federal resources" refers only to the ACF grant funds for which you are applying. "Non-federal resources" are all other non-ACF federal and non-federal resources. It is suggested that budget amounts and computations be presented in a columnar format: first column, object class categories; second column, federal budget; next column(s), non-federal budget(s); and last column, total budget. The budget justification should be in a narrative form.

#### Personnel

**Description:** Costs of employee salaries and wages.

**Justification:** Identify the project director or principal investigator, if known at the time of application. For each staff person provide: the title; time commitment to the project in months; time commitment to the project as a percentage or full-time equivalent: annual salary; grant salary; wage rates; etc. Do not include the costs of consultants, personnel costs of delegate agencies, or of specific project(s) and/or businesses to be financed by the applicant. Contractors and consultants should not be placed under this category.

## **Fringe Benefits**

**Description:** Costs of employee fringe benefits unless treated as part of an approved indirect cost rate

**Justification:** Provide a breakdown of the amounts and percentages that comprise fringe benefit costs such as health insurance, Federal Insurance Contributions Act (FICA) taxes, retirement insurance, and taxes.

#### **Travel**

**Description:** Costs of out-of-state or overnight project-related travel by employees of the applicant organization. Do not include in-state travel or consultant travel.

**Justification:** For each trip show the total number of traveler(s); travel destination; duration of trip; per diem; mileage allowances, if privately owned vehicles will be used to travel out of town; and other transportation costs and subsistence allowances. If appropriate for this project, travel costs for key project staff to attend ACF-sponsored workshops/conferences/grantee orientations should be detailed in the budget.

## **Equipment**

**Description:** "Equipment" means an article of nonexpendable, tangible personal property having a useful life of more than one year per unit and an acquisition cost that equals or exceeds the lesser of: (a) the capitalization level established by the organization for the financial statement purposes, or (b) \$5,000. (Note: Acquisition cost means the net invoice unit price of an item of equipment, including the cost of any modifications, attachments, accessories, or auxiliary apparatus necessary to make it usable for the purpose for which it is acquired. Ancillary charges, such as taxes, duty, protective in-transit insurance, freight, and installation, shall be included in or excluded from acquisition cost in accordance with the applicant organization's regular written accounting practices.)

**Justification:** For each type of equipment requested applicants must provide a description of the equipment; the cost per unit; the number of units; the total cost; and a plan for use of the equipment in the project; as well as a plan for the use, and/or disposal of, the equipment after the project ends. An applicant organization that uses its own definition for equipment should provide a copy of its policy, or section of its policy, that includes the equipment definition.

## **Supplies**

**Description:** Costs of all tangible personal property other than that included under the Equipment category. This includes office and other consumable supplies with a per-unit cost of less than \$5,000.

**Justification:** Specify general categories of supplies and their costs. Show computations and provide other information that supports the amount requested.

#### Contractual

**Description:** Costs of all contracts for services and goods except for those that belong under other categories such as equipment, supplies, construction, etc. Include third-party evaluation contracts, if applicable, and contracts with secondary recipient organizations (with budget detail), including delegate agencies and specific project(s) and/or businesses to be financed by the applicant. This area is not for individual consultants.

**Justification:** Demonstrate that all procurement transactions will be conducted in a manner to provide, to the maximum extent practical, open, and free competition. Recipients and subrecipients are required to use 45 CFR 75.328 procedures and must justify any anticipated procurement action that is expected to be awarded without competition and exceeds the simplified acquisition threshold fixed by 41 U.S.C. § 134, as amended by 2 CFR Part 200.88, and currently set at \$150,000. Recipients may be required to make pre-award review and procurement documents, such as requests for proposals or invitations for bids, independent cost estimates, etc., available to ACF.

**Note:** Whenever the applicant intends to delegate part of the project to another agency, the applicant must provide a detailed budget and budget narrative for each contractor/sub-contractor, by agency title, along with the same supporting information referred to in these instructions. If the applicant plans to select the contractors/sub-contractors post-award and a detailed budget is not available at the time of application, the applicant must provide information on the nature of the work to be delegated, the estimated costs, and the process for selecting the delegate agency.

#### Other

**Description:** Enter the total of all other costs. Such costs, where applicable and appropriate, may include but are not limited to: consultant costs, local travel; insurance; food (when allowable); medical and dental costs (noncontractual); professional services costs (including audit charges); space and equipment rentals; printing and publication; computer use; training costs, such as tuition and stipends; staff development costs; and administrative costs.

**Justification:** Provide computations, a narrative description, and a justification for each cost under this category.

## **Indirect Charges**

**Description:** Total amount of indirect costs. This category has one of two methods that an applicant can select. An applicant may only select one.

1) The applicant currently has an indirect cost rate approved by the Department of Health and Human Services (HHS) or another cognizant federal agency.

Note: An applicant must enclose a copy of the current approved rate agreement. If the applicant is requesting a rate that is less than what is allowed under the program, the authorized

representative of the applicant organization must submit a signed acknowledgement that the applicant is accepting a lower rate than allowed.

2) Per 45 CFR § 75.414(f) Indirect (F&A) costs, "any non-Federal entity [i.e., applicant] that has never received a negotiated indirect costs rate, ... may elect to charge a de minimis rate of 10% of modified total direct costs (MTDC) which may be used indefinitely. As described in § 75.403, costs must be consistently charged as either indirect or direct costs, but may not be double charged or inconsistently charged as both. If chosen, this methodology once elected must be used consistently for all Federal awards until such time as a non-Federal entity chooses to negotiate for a rate, which the non-Federal entity may apply to do at any time."

**Justification:** This method only applies to applicants that have never received an approved negotiated indirect cost rate from HHS or another cognizant federal agency. Applicants awaiting approval of their indirect cost proposal may request the 10 percent de minimis. When the applicant chooses this method, costs included in the indirect cost pool must not be charged as direct costs to the grant.

#### **Commitment of Non-Federal Resources**

**Description:** Amounts of non-federal resources that will be used to support the project as identified in Block 18 of the SF-424.

For all federal awards, any shared costs or matching funds and all contributions, including cash and third-party in-kind contributions, must be accepted as part of the recipient's cost sharing or matching when such contributions meet all of the criteria listed in 45 CFR § 75.306.

For awards that require matching by statute, recipients will be held accountable for projected commitments of non-federal resources in their application budgets and budget justifications by budget period, or by project period for fully funded awards, even if the projected commitment exceeds the amount required by the statutory match. A recipient's failure to provide the statutorily required matching amount may result in the disallowance of federal funds. Recipients will be required to report these funds in the Federal Financial Reports.

For awards that do not require matching or cost sharing by statute, where "cost sharing" refers to any situation in which the recipient voluntarily shares in the costs of a project other than as statutorily required matching, recipients will be held accountable for projected commitments of non-federal resources in their application budgets and budget justifications by budget period, or by project period for fully funded awards. These include situations in which contributions are voluntarily proposed by an applicant and are accepted by ACF. Non-federal cost sharing will be included in the approved project budget so that the applicant will be held accountable for proposed non-federal cost-sharing funds as shown in the Notice of Award (NOA). A recipient's failure to provide voluntary cost sharing of non-federal resources that have been accepted by ACF as part of the approved project costs and that have been

shown as part of the approved project budget in the NOA, may result in the disallowance of federal funds. Recipients will be required to report these funds in the Federal Financial Reports.

**Justification:** If an applicant is relying on match from a third party, then a firm commitment of these resources (letter(s) or other documentation) is required to be submitted with the application. Detailed budget information must be provided for every funding source identified in Item18. "Estimated Funding (\$)" on the SF-424.

Applicants are required to fully identify and document in their applications the specific costs or contributions they propose in order to meet a matching requirement. Applicants are also required to provide documentation in their applications on the sources of funding or contribution(s). In-kind contributions must be accompanied by a justification of how the stated valuation was determined. Matching or cost sharing must be documented by budget period (or by project period for fully funded awards). A recipient's failure to provide a statutorily required matching amount may result in the disallowance of federal funds.

Applications that lack the required supporting documentation will not be disqualified from competitive review; however, it may impact an application's scoring under the evaluation criteria in *Section V.1*. of this announcement.

## **Paperwork Reduction Disclaimer**

As required by the Paperwork Reduction Act of 1995, 44 U.S.C. §§ 3501-3521, the public reporting burden for the Project Description and Budget/Budget Justification is estimated to average 60 hours per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection information. The Project Description and Budget/Budget Justification information collection is approved under OMB control number 0970-0139, expiration date is 01/31/2019. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

### **Application Submission Options**

#### Electronic Submission via www.Grants.gov

Additional guidance on the submission of electronic applications can be found at www.grants.gov/web/grants/applicants/apply- for- grants.html.

After a grant application package is submitted to <a href="www.Grants.gov">www.Grants.gov</a>, a confirmation screen will appear on the applicant's computer screen. This screen confirms that an application has been submitted an application to Grants.gov. This page also contains a tracking number to identify the status of the application submission in the Track My Application feature.

When the application has completed the Grants.gov submission process, Grants.gov will send

email messages to advise the applicant of the progress of the application through its system. Over the next two business days, an applicant should receive two emails from Grants.gov:

- **Submission Receipt Email**: Confirms successful receipt of the application by the Grants.gov system and indicates the application's status as "Received."
- Submission Validation –OR– Rejection with Errors Email: Indicates that the application was either successfully validated or rejected by Grants.gov. Either the application has been successfully validated by the system prior to transmission to the grantor agency or the application has been rejected due to errors.

## Application Validation at www.Grants.gov

After an application has been successfully submitted to <a href="www.Grants.gov">www.Grants.gov</a>, it still must pass a series of validation checks. After an application is submitted, Grants.gov generates a submission receipt via email and also sets the application status to "Received." This receipt verifies that the application has been successfully delivered to the Grants.gov system.

Next, Grants.gov verifies the submission is valid by ensuring it does not contain viruses, the opportunity is still open, and the applicant login and applicant DUNS number match. If the submission is valid, Grants.gov generates a submission validation receipt via email and sets the application status to "Validated."

If the application is not validated, the application status is set to "Rejected." The system sends a rejection email notification to the applicant and the applicant must re-submit the application package. See "What to Expect After Submitting" at <a href="https://www.Grants.gov">www.Grants.gov</a> for more information.

Each time an application is re-submitted to <a href="www.Grants.gov">www.Grants.gov</a>, the applicant will receive a new <a href="Submission Receipt Email">Submission Receipt Email</a>. Only applications with on-time date and time stamps in Submission Receipt Email, and that pass validation, will be transmitted to ACF. Applications that are submitted on time that fail the validation check are not be transmitted to ACF and will not be acknowledged.

**NOTE:** The Grants.gov validation check can affect whether the application is accepted for review. If an application fails the Grants.gov validation check and is not resubmitted by 11:59 p.m., ET, on the due date, it will not be transmitted to ACF and will be excluded from the review.

Similarly, if an applicant resubmits their application to Grants.gov by 11:59 p.m., ET, on the due date, and the resubmitted application does not pass the validation check, it will not be transmitted to ACF and will be excluded from the review.

### **Grants.gov Support Center**

• If applicants encounter any technical difficulties in using <a href="www.Grants.gov">www.Grants.gov</a>, contact the Grants.gov Support Center at: 1-800-518-4726, or by email at <a href="support@grants.gov">support@grants.gov</a>, to report the problem and obtain assistance. Hours of Operation: 24 hours a day, 7 days a

- week. The Grants.gov Support Center is closed on federal holidays.
- Applicants should always retain Grants.gov Support Center service ticket number(s) as they may be needed for future reference.
- Contact with the Grants.gov Support Center prior to the listed application due date and time does not ensure acceptance of an application. If difficulties are encountered, the Grants Management Officer listed in Section VII. HHS Awarding Agency Contact(s) will determine whether the submission issues are due to Grants.gov system errors or user error.

## **Issues with Federal Systems**

For any systems issues experienced with Grants.gov or SAM.gov, please refer to ACF's "Policy for Applicants Experiencing Federal Systems Issues" document for complete guidance at www.acf.hhs.gov /sites/default/files/assets/systems issue policy final.pdf.

## Request an Exemption from Required Electronic Application Submission

To request an exemption from required electronic submission please refer to ACF's "Policy for Requesting an Exemption from Required Electronic Application Submission" document for complete guidance at: <a href="https://www.acf.hhs.gov/grants/howto#chapter-6">www.acf.hhs.gov/grants/howto#chapter-6</a>.

## **Paper Format Application Submission**

An exemption is required for the submission of paper applications. See the preceding section on "Request an Exemption from Required Electronic Application Submission."

Applicants with exemptions that submit their applications in paper format, by mail or delivery, must submit one original and two copies of the complete application with all attachments. The original and each of the two copies must include all required forms, certifications, assurances, and appendices, be signed by the AOR, and be unbound. The original copy of the application must have original signature(s). See *Section IV.7*. of this announcement for address information for paper format application submissions. Applications submitted in paper format must be received by 4:30 p.m., ET, on the due date.

Applicants may refer to *Section VIII*. *Other Information* for a checklist of application requirements that may be used in developing and organizing application materials. Details concerning acknowledgment of received applications are available in *Section IV.4*. *Submission Dates and Times* in this announcement.

## IV.3. Unique Entity Identifier and System for Award Management (SAM)

All applicants must have a DUNS Number (<a href="http://fedgov.dnb.com/webform">http://fedgov.dnb.com/webform</a>) and an active registration with the System for Award Management (SAM.gov/SAM, <a href="https://www.sam.gov">https://www.sam.gov</a>).

Obtaining a DUNS Number may take 1 to 2 days.

All applicants are required to maintain an active SAM registration until the application process is complete. If a grant is awarded, registration at SAM must be active throughout the life of the award.

Plan ahead. Allow at least 10 business days after you submit your registration for it to become active in SAM and at least an additional 24 hours before that registration information is available in other government systems, i.e. Grants.gov.

This action should allow you time to resolve any issues that may arise. Failure to comply with these requirements may result in your inability to submit your application through Grants.gov or prevent the award of a grant. Applicants should maintain documentation (with dates) of your efforts to register for, or renew a registration, at SAM. User Guides are available under the "Help" tab at https://www.sam.gov.

HHS requires all entities that plan to apply for, and ultimately receive, federal grant funds from any HHS Agency, or receive subawards directly from recipients of those grant funds to:

- Be registered in the SAM prior to submitting an application or plan;
- Maintain an active SAM registration with current information at all times during which it has an active award or an application or plan under consideration by an OPDIV; and
- Provide its active DUNS number in each application or plan it submits to the OPDIV.

ACF is prohibited from making an award until an applicant has complied with these requirements. At the time an award is ready to be made, if the intended recipient has not complied with these requirements, ACF:

- May determine that the applicant is not qualified to receive an award; and
- May use that determination as a basis for making an award to another applicant.

#### IV.4. Submission Dates and Times

#### **Due Dates for Applications**

Due Date for Applications: 08/29/2017

#### **Explanation of Due Dates**

The due date for receipt of applications is listed in the *Overview* section and in this section. See *Section III.3. Other, Application Disqualification Factors*.

## **Electronic Applications**

The deadline for submission of electronic applications via <a href="www.Grants.gov">www.Grants.gov</a> is 11:59 p.m., ET, on the due date. Electronic applications submitted at 12:00 a.m., ET, on the day after the due date will be considered late and will be disqualified from competitive review and from funding under this announcement.

Applicants are required to submit their applications electronically via <a href="www.Grants.gov">www.Grants.gov</a> unless they received an exemption through the process described in Section IV.2. Request an Exemption from Required Electronic Application Submission.

ACF does not accommodate transmission of applications by email or facsimile.

Instructions for electronic submission via <u>www.Grants.gov</u> are available at: www.grants.gov/web/grants/applicants/apply-for-grants.html.

Applications submitted to <a href="www.Grants.gov">www.Grants.gov</a> at any time during the open application period prior to the due date and time that fail the Grants.gov validation check will not be received at ACF. These applications will not be acknowledged.

## **Mailed Paper Format Applications**

The deadline for receipt of mailed, paper applications is 4:30 p.m., ET, on the due date. Mailed paper applications received after the due date and deadline time will be considered late and will be disqualified from competitive review and from funding under this announcement.

Paper format application submissions will be disqualified if the applicant organization has not received an exemption through the process described in *Section IV.2. Request an Exemption from Required Electronic Application Submission*.

# **Hand-Delivered Paper Format Applications**

Applications that are hand-delivered by applicants, applicant couriers, by overnight/express mail couriers, or other representatives of the applicant must be received on, or before, the due date listed in the *Overview* and in this section. These applications must be delivered between the hours of 8:00 a.m. and 4:30 p.m., ET, Monday through Friday (excluding federal holidays). Applications should be delivered to the address provided in *Section IV.7.Other Submission Requirements*.

Hand-delivered paper applications received after the due date and deadline time will be considered late and will be disqualified from competitive review and from funding under this announcement.

Hand-delivered paper format application submissions will be disqualified if the applicant organization has not received an exemption through the process described in *Section IV.2*. *Request an Exemption from Required Electronic Application Submission*.

# No appeals will be considered for applications classified as late under the following circumstances:

- Applications submitted electronically via <a href="www.Grants.gov">www.Grants.gov</a> are considered late when they are dated and time-stamped after the deadline of 11:59 p.m., ET, on the due date.
- Paper format applications received by mail or hand-delivery after 4:30 p.m., ET, on the due date will be classified as late and will be disqualified.

• Paper format applications received from applicant organizations that were not approved for an exemption from required electronic application submission under the process described in *Section IV.2. Request an Exemption from Required Electronic Submission* will be disqualified.

## **Emergency Extensions**

ACF may extend an application due date when circumstances make it impossible for an applicant to submit their applications on time. Only events such as documented natural disasters (floods, hurricanes, tornados, etc.), or a verifiable widespread disruption of electrical service, or mail service, will be considered. The determination to extend or waive the due date, and/or receipt time, requirements in an emergency situation rests with the Grants Management Officer listed as the Office of Grants Management Contact in Section VII. HHS Awarding Agency Contact(s).

### Acknowledgement from www.Grants.gov

Applicants will receive an initial email upon submission of their application to <a href="www.Grants.gov">www.Grants.gov</a>. This email will provide a **Grants.gov Tracking Number**. Applicants should refer to this tracking number in all communication with Grants.gov. The email will also provide a **date and time stamp**, which serves as the official record of application's submission. Receipt of this email does not indicate that the application is accepted or that is has passed the validation check.

Applicants will also receive an email acknowledging that the received application is in the **Grants.gov validation process**, after which a third email is sent with the information that the submitted application package has passed, or failed, the series of checks and validations. Applications that are submitted on time that fail the validation check will not be transmitted to ACF and will not be acknowledged by ACF.

See "What to Expect After Submitting" at <a href="https://www.Grants.gov">www.Grants.gov</a> for more information.

## Acknowledgement from ACF of an electronic application's submission:

Applicants will be sent additional email(s) from ACF acknowledging that the application has been retrieved from <a href="www.Grants.gov">www.Grants.gov</a> by ACF. Receipt of these emails is not an indication that the application is accepted for competition.

## Acknowledgement from ACF of receipt of a paper format application:

ACF will not provide acknowledgement of receipt of hard copy application packages submitted via mail or courier services.

## IV.5. Intergovernmental Review

This program is covered under Executive Order (E.O.) 12372, "Intergovernmental Review of Federal Programs," and 45 CFR Part 100, "Intergovernmental Review of Department of Health and Human Services Programs and Activities." Under the Executive Order, States may design

their own processes for reviewing and commenting on proposed Federal assistance under covered programs.

Applicants should go to the following URL for the official list of the jurisdictions that have elected to participate in E.O. 12372 <a href="http://www.whitehouse.gov/omb/grants\_spoc/">http://www.whitehouse.gov/omb/grants\_spoc/</a>.

Applicants from participating jurisdictions should contact their SPOC, as soon as possible, to alert them of their prospective applications and to receive instructions on their jurisdiction's procedures. Applicants must submit all required application materials to the SPOC and indicate the date of submission on the Standard Form (SF) 424 at item 19.

Under 45 CFR 100.8(a)(2), a SPOC has 60 days from the application due date to comment on proposed new awards.

SPOC comments may be submitted directly to ACF to: U.S. Department of Health and Human Services, Administration for Children and Families, Office of Grants Management, Division of Discretionary Grants, 330 C St. SW, 3rd Floor, Washington, DC 20201.

Entities that meet the eligibility requirements of this announcement are still eligible to apply for a grant even if a State, Territory or Commonwealth, etc., does not have a SPOC or has chosen not to participate in the process. Applicants from non-participating jurisdictions need take no action with regard to E.O. 12372. Applications from Federally-recognized Indian Tribal governments are not subject to E.O. 12372.

# **IV.6. Funding Restrictions**

Costs of organized fund raising, including financial campaigns, endowment drives, solicitation of gifts and bequests, and similar expenses incurred to raise capital or obtain contributions are unallowable. Fund raising costs for the purposes of meeting the Federal program objectives are allowable with prior written approval from the Federal awarding agency. (45 CFR §75.442)

Proposal costs are the costs of preparing bids, proposals, or applications on potential Federal and non-Federal awards or projects, including the development of data necessary to support the non-Federal entity's bids or proposals. Proposal costs of the current accounting period of both successful and unsuccessful bids and proposals normally should be treated as indirect (F&A) costs and allocated currently to all activities of the non-Federal entity. No proposal costs of past accounting periods will be allocable to the current period. (45 CFR §75.460)

Grant awards will not allow reimbursement of pre-award costs.

Construction is not an allowable activity or expenditure under this grant award.

Purchase of real property is not an allowable activity or expenditure under this grant award. The RCP program limits direct financial assistance to \$2,500 per budget year to each refugee participant. See *Section I. Program Description, Program Scope and Activities, RCP Program* 

Activities, Direct Financial Assistance. Prior approval must be obtained from ORR to exceed this limit.

# IV.7. Other Submission Requirements

Submit paper applications to one of the following addresses. Also see *ACF Policy on Requesting an Exemption from Required Electronic Application Submission at www.acf.hhs.gov/grants/howto#chapter-6*.

# **Submission By Mail**

Daphne Weeden
Administration for Children and Families
Office of Grants Management
Division of Discretionary Grants
Mary E. Switzer Building
330 C Street, SW.
Washington, DC 20201

## **Hand Delivery**

Daphne Weeden
Administration for Children and Families
Office of Grants Management
Division of Discretionary Grants
Mary E. Switzer Building
330 C Street, SW.
Washington, DC 20201

#### **Electronic Submission**

See *Section IV.2*. for application requirements and for guidance when submitting applications electronically via www.Grants.gov.

For all submissions, see Section IV.4. Submission Dates and Times.

# V. Application Review Information

#### V.1. Criteria

**Please note:** Reviewers will not access, or review, any materials that are not part of the application documents. This includes information accessible on websites via hyperlinks that are referenced, or embedded, in the application. Though an application may include web links, or embedded hyperlinks, reviewers will not review this information as it is not considered to be part of the application documents. Nor will the information on websites be taken into consideration in scoring of evaluation criteria presented in this section. Reviewers will evaluate and score an application based on the documents that are presented in the application and **will** 

**not** refer to, or access, external links during the objective review.

Applications competing for financial assistance will be reviewed and evaluated using the criteria described in this section. The corresponding point values indicate the relative importance placed on each review criterion. Points will be allocated based on the extent to which the application proposal addresses each of the criteria listed. Applicants should address these criteria in their application materials, particularly in the project description and budget justification, as they are the basis upon which competing applications will be judged during the objective review. The required elements of the project description and budget justification may be found in *Section IV.2* of this announcement.

## Objectives and Need for Assistance

Maximum Points:15

The applicant presents a clear statement of local need and objectives that are aligned with the program as described in *Section I. Program Description, Program Scope and Activities*. (0-3 Points)

The applicant defines and demonstrates a thorough understanding of the local population and geographic area to be served through the program as described in *Section IV.2*. *The Project Description, Approach*. The applicant clearly identifies the linguistic and ethnic composition of the local population, and the associated opportunities and challenges it will face in implementation of the program. The applicant presents information indicating that the number of potential participants in the local community will support a 36-month program. Information is supported by specific demographic and employment data. (0-6 Points)

The applicant clearly describes the chosen careers and professional skills commonly found among the refugee population, as defined in *Section I. Program Description, Program Scope* and Activities, Eligible Clients Defined. The applicant clearly describes the barriers that prevent or discourage entry into associated career fields, as described in *Section IV.2. The Project Description, Approach*. The applicant thoroughly establishes how its proposed program will eliminate or mitigate these barriers. (0-6 Points)

## Organizational Capacity

Maximum Points:30

The applicant demonstrates that it is capable of successfully reaching out to and recruiting eligible refugees, as outlined under *Section I. Program Description, Program Scope and Activities, Eligible Clients Defined.* The applicant provides examples of completed or ongoing programs in the local community that highlight its capacity to effectively serve refugee populations as described under *Section IV.2. The Project Description, Approach.* (0-5 Points)

The applicant has created, or has substantiated plans to create, a network of local partners with demonstrated capacity in areas relevant to the program as outlined in *Section I. Program Description, Program Scope and Activities, RCP Program Activities, Partnerships.* The roles and responsibilities of each partner in implementation of the project are clearly defined. Supporting documents reflect a firm commitment to the program and its objectives among prospective partners including third party agreements for partners with a significant role in program implementation as referenced in *Section IV.2 The Project Description, Approach.* (0-8 Points)

The applicant's proposed network of partners has demonstrated capacity in areas required to

support individual career advancement of members of eligible populations. See *Section I. Program Description, Program Scope and Activities, RCP Program Activities, Partnerships.* (0-10 Points)

The applicant demonstrates that the proposed program has significant support from local government, employers, and community members in the project's service area as referenced in *Section IV.2. The Project Description, Approach* through letters or other documentation. (0-3 Points)

The applicant provides position descriptions that clearly document the roles, responsibilities, qualifications, and anticipated time commitments of proposed staff positions, including any partners receiving grant funds, as described in *Section IV.2. The Project Description*, *Approach*. The applicant includes resumes of key personnel that verify internal capacity to carry out proposed activities and achieve program goals. The applicant and, if applicable, partner staff have commensurate experience in the fields of refugee services and career development. (0-4 Points)

Approach Maximum Points:25

The applicant defines the specific career fields and professions for which it will provide guidance to program participants. The applicant establishes the need for additional employment in these fields within the proposed geographic service area, and provides well-supported examples of job opportunities for successful participants as described in *Section IV.2*. The *Project Description, Approach*. Verifying information includes labor market trends, job openings, wage data, and support from prospective employers. The application reflects a thorough understanding of selected career fields and long-term career opportunities available to participants. The applicant provides data demonstrating that selected occupations have the potential to provide jobs that are full-time, have strong potential for advancement, and will contribute to participant self-sufficiency. (0-5 Points)

The applicant proposes a strategy for recruitment that will reach the intended population as referenced in *Section I. Program Description, Program Scope and Activities, Eligible Clients Defined.* The applicant provides a reasonable plan for screening participants to ensure that it enrolls participants with realistic prospects for success. The applicant thoroughly explains its procedure for identifying and enrolling promising participants, and the criteria it will use to judge potential participants' suitability for the program. (0-4 Points)

The proposed activities correspond to the career pathways approach as described in *Section I. Program Description, Refugee Career Pathways Overview* and the objectives of the program as outlined in *Section I. Program Description, Program Scope and Activities*. The approach provides a reasonable project timeline (e.g., charts that illustrate project schedules) for implementing the project, target dates for key accomplishments, and discussion of factors that may accelerate or decelerate its work. The applicant provides thorough information on existing local career training opportunities for refugees and how the proposed program will supplement, rather than replicate, these existing services. (0-4 Points)

The applicant presents a plan for developing Career Development Plans for participants that is specific, comprehensive, and includes all elements outlined in *Section I. Program Description*, *Program Scope and Activities, RCP Program Activities, Career Development Plan* and *Section IV.2. The Project Description, Approach.* The applicant includes a sample Career Development

Plan and/or a detailed description of what the plan will include. If the applicant intends to provide direct financial assistance, a plan for awarding such assistance is consistent with requirements outlined in *Section I. Program Description, Program Scope and Activities, RCP Program Activities, Direct Financial Assistance*. The proposed career development planning process will directly contribute to the attainment of the program objectives as described in *Section I. Program Description, Program Scope and Activities*. (0-6 Points)

The applicant details the nature of the training and personalized technical assistance it will offer to participants. All aspects of the program are realistic, effective, and linked to overcoming the obstacles to professional and skilled employment identified in *Section IV.2. The Project Description, Objectives and Need For Assistance*. The applicant details convincingly how participation will both facilitate initial employment in the participant's selected profession and create potential for career advancement. The applicant includes explanations of how it will tailor its training and technical assistance program to a linguistically and culturally diverse audience, and how the program will be scheduled to accommodate working participants as described in *Section IV.2. The Project Description, Approach*. (0-6 Points)

Expected Outcomes Maximum Points:10

The application includes specific performance indicators tied to the program objectives and logic model that correspond to those described in *Section I. Program Description, Post Award Requirements, Program Performance Evaluation*. Expected outcomes are realistic and reasonable given local conditions, organizational capacity, and requested funding. (0-8 Points)

The applicant's logic model is clearly articulated and feasible. The activities, outcomes, and outputs are tied to program objectives and indicative of a well-designed program likely to benefit the intended population. (0-2 Points)

## Program Performance Evaluation Plan

Maximum Points:5

The applicant clearly describes its strategy for ongoing monitoring and evaluation of its program. The applicant presents a realistic and detailed plan for collecting data and information on program outcomes, and reporting to ORR as required. The applicant describes the process by which it will evaluate its relationship with program partners and make adjustments if needed. The applicant outlines an organizational process that will use data to inform and improve program quality. Responsibilities for data collection are assigned to specific staff and/or partners, if applicable. (0-4 Points)

The applicant has identified proactive measures to ensure the protection of participants' sensitive and personally identifiable information. (0-1 Point)

## Project Sustainability Plan

Maximum Points:5

The applicant presents a project sustainability plan that is effective and feasible. The applicant proposes alternative means of support that can be used to sustain the program in the future. The applicant describes the key individuals and organizations whose support will be required to sustain the program beyond the funding period, as well as how cooperation with program partners will be maintained. (0-5 Points)

#### Budget and Budget Justification

Maximum Points:10

The applicant presents a detailed, line-item budget for the first budget period. All proposed costs are reasonable and cost-effective in relation to proposed activities and outcomes. Unit

costs are provided where appropriate. Budget includes required costs for participation in annual 2-day program meeting in Washington, DC, as described in *Section IV.2. The Project Description, Project Budget and Budget Justification*. (0-5 Points)

The applicant's budget narrative provides thorough justification for all proposed costs. Each budget item is clearly linked to attainment of program objectives through activities detailed in Section I. Program Description, Program Scope and Activities, RCP Program Activities and Section IV.2. The Project Description, Approach. (0-5 Points)

#### V.2. Review and Selection Process

No grant award will be made under this announcement on the basis of an incomplete application. No grant award will be made to an applicant or sub-recipient that does not have a DUNS number (<a href="http://fedgov.dnb.com/webform">http://fedgov.dnb.com/webform</a>) and an active registration at SAM (<a href="www.sam.gov">www.sam.gov</a>). See Section IV.3. Unique Entity Identifier and System for Award Management (SAM).

## **Initial ACF Screening**

Each application will be screened to determine whether it meets any of the disqualification factors described in *Section III.3.Other*, *Application Disqualification Factors*.

Disqualified applications are considered to be "non-responsive" and are excluded from the competitive review process. Applicants will be notified of a disqualification determination by email or by USPS postal mail within 30 federal business days from the closing date of this FOA.

#### **Objective Review and Results**

Applications competing for financial assistance will be reviewed and evaluated by objective review panels using only the criteria described in *Section V.1. Criteria* of this announcement. Each panel is composed of experts with knowledge and experience in the area under review. Generally, review panels include three reviewers and one chairperson.

Results of the competitive objective review are taken into consideration by ACF in the selection of projects for funding; however, objective review scores and rankings are not binding. Scores and rankings are only one element used in the award decision-making process.

ACF may elect not to fund applicants with management or financial problems that would indicate an inability to successfully complete the proposed project. Applications may be funded in whole or in part. Successful applicants may be funded at an amount lower than that requested. ACF reserves the right to consider preferences to fund organizations serving emerging, unserved, or under-served populations, including those populations located in pockets of poverty. ACF will also consider the geographic distribution of federal funds in its award decisions.

ACF may refuse funding for projects with what it regards as unreasonably high start-up costs

for facilities or equipment, or for projects with unreasonably high operating costs.

# Federal Awarding Agency Review of Risk Posed by Applicants

As required by 2 CFR Part 200, the Uniform Guidance, effective January 1, 2016, ACF is required to review and consider any information about the applicant that is in the Federal Awardee Performance and Integrity Information System (FAPIIS), <a href="www.fapiis.gov/">www.fapiis.gov/</a>, before making any award in excess of the simplified acquisition threshold (currently \$150,000) over the period of performance. An applicant may review and comment on any information about itself that a federal awarding agency has previously entered into FAPIIS. ACF will consider any comments by the applicant, in addition to other information in FAPIIS, in making a judgment about the applicant's integrity, business ethics, and record of performance under federal awards when completing the review of risk posed by applicants as described in 2 CFR § 200.205 Federal Awarding Agency Review of Risk Posed by Applicants (<a href="http://www.ecfr.gov/cgi-bin/text-idx?node=se2.1.200">http://www.ecfr.gov/cgi-bin/text-idx?node=se2.1.200</a> 1205&rgn=div8).

Please refer to *Section IV.2*. of this announcement for information on non-federal reviewers in the review process.

## **Approved but Unfunded Applications**

Applications recommended for approval in the objective review process, but were not selected for award, may receive funding if additional funds become available or may compete for funding during the next review cycle (if one occurs in the next fiscal year). Applications designated as "approved but unfunded" typically cannot be kept in an active status for more than 12 months. For those applications determined as "approved but unfunded," notice will be given of the determination by email.

#### V.3. Anticipated Announcement and Federal Award Dates

Announcement of awards and the disposition of applications will be provided to applicants at a later date. ACF staff cannot respond to requests for information regarding funding decisions prior to the official applicant notification.

#### VI. Federal Award Administration Information

#### VI.1. Federal Award Notices

Successful applicants will be notified through the issuance of a Notice of Award (NoA) that sets forth the amount of funds granted, the terms and conditions of the grant, the effective date of the grant, the budget period for which initial support will be given, the non-federal share to be provided (if applicable), and the total project period for which support is contemplated. The NoA will be signed by the Grants Officer and transmitted via postal mail, email, or by GrantSolutions.gov or the Head Start Enterprise System (HSES), whichever is relevant. Following the finalization of funding decisions, organizations whose applications will not be

funded will be notified by letter signed by the cognizant Program Office head. Any other correspondence that announces to a Principal Investigator, or a Project Director, that an application was selected is not an authorization to begin performance.

Project costs that are incurred prior to the receipt of the NoA are at the recipient's risk and may be reimbursed only to the extent that they are considered allowable as approved pre-award costs. Information on allowable pre-award costs and the time period under which they may be incurred is available in *Section IV.6. Funding Restrictions*.

Grantees may translate the Federal award and other documents into another language. In the event of inconsistency between any terms and conditions of the Federal award and any translation into another language, the English language meaning will control. Where a significant portion of the grantee's employees who are working on the Federal award are not fluent in English, the grantee must provide the Federal award in English and in the language(s) with which employees are more familiar.

## VI.2. Administrative and National Policy Requirements

Awards issued under this announcement are subject to 45 CFR Part 75 - Uniform Administrative Requirements, Cost Principles, and Audit Requirements for HHS Awards. The Code of Federal Regulations (CFR) is available at <a href="www.ecfr.gov">www.ecfr.gov</a>. Unless otherwise noted in this section, administrative and national policy requirements that are applicable to discretionary grants are available at: <a href="www.acf.hhs.gov/administrative-and-national-policy-requirements">www.acf.hhs.gov/administrative-and-national-policy-requirements</a>.

#### **HHS Grants Policy Statement**

The HHS Grants Policy Statement (HHS GPS) is the Department of Health and Human Services' single policy guide for discretionary grants and cooperative agreements. ACF grant awards are subject to the requirements of the HHS GPS, which covers basic grants processes, standard terms and conditions, and points of contact, as well as important agency-specific requirements. The general terms and conditions in the HHS GPS will apply as indicated unless there are statutory, regulatory, or award-specific requirements to the contrary that are specified in the Notice of Award (NOA). The HHS GPS is available at <a href="https://www.acf.hhs.gov/discretionary-post-award-requirements#chapter-1">https://www.acf.hhs.gov/discretionary-post-award-requirements#chapter-1</a>.

An application funded with the release of federal funds through a grant award does not constitute, or imply, compliance with federal regulations. Funded organizations are responsible for ensuring that their activities comply with all applicable federal regulations.

## VI.3. Reporting

Performance Progress Semi-Annually Reports:

Recipients under this FOA will be required to submit performance progress and financial reports periodically throughout the project period. Information on reporting requirements is available on the ACF website at <a href="https://www.acf.hhs.gov/discretionary-post-award-requirements#chapter-2">www.acf.hhs.gov/discretionary-post-award-requirements#chapter-2</a>.

For planning purposes, the frequency of required reporting for awards made under this announcement are as follows:

Financial Reports: Semi-Annually

# VII. HHS Awarding Agency Contact(s)

# **Program Office Contact**

Anastasia Brown Administration for Children and Families Office of Refugee Resettlement Division of Refugee Services Mary E. Switzer Building 330 C Street, SW. Washington, DC 20201

Phone: (202) 401-4559 Fax: (202) 401-1022

Email: anastasia.brown@acf.hhs.gov

## **Office of Grants Management Contact**

Daphne Weeden
Administration for Children and Families
Office of Grants Management
Division of Discretionary Grants
Mary E. Switzer Building
330 C Street, SW.
Washington, DC 20201

Washington, DC 20201 Phone: (202) 401-4577

Email: daphne.weeden@acf.hhs.gov

## **Federal Relay Service:**

Hearing-impaired and speech-impaired callers may contact the Federal Relay Service (FedRelay) at www.gsa.gov/fedrelay.

## VIII. Other Information

#### **Reference Websites**

U.S. Department of Health and Human Services (HHS) www.hhs.gov/.

Administration for Children and Families (ACF) www.acf.hhs.gov/.

ACF Funding Opportunities Forecast www.grants.gov/.

ACF Funding Opportunity Announcements ami.grantsolutions.gov/.

ACF "How To Apply For A Grant" www.acf. hhs.gov/ grants/ how-to-apply-for-grants.

Grants.gov Accessibility & Compliance <a href="https://www.grants.gov/web/grants/accessibility-compliance.html">www.grants.gov/web/grants/accessibility-compliance.html</a>.

Catalog of Federal Domestic Assistance (CFDA) www.cfda.gov/.

Code of Federal Regulations (CFR) <a href="http://www.ecfr.gov/">http://www.ecfr.gov/</a>.

United States Code (U.S.C.) <a href="http://uscode.house.gov/">http://uscode.house.gov/</a>.

US Department of Labor, Education, and Health and Human Services Joint Letter on Career Pathways <a href="https://www.acf.hhs.gov/sites/default/files/assets/15\_0675career\_pathways\_joint\_letter\_final\_4\_22\_2016.pdf">https://www.acf.hhs.gov/sites/default/files/assets/15\_0675career\_pathways\_joint\_letter\_final\_4\_22\_2016.pdf</a>

# **Application Checklist**

Applicants may use this checklist as a guide when preparing an application package.

What to Submit	Where Found	When to Submit
SF-424A - Budget Information - Non- Construction Programs and SF- 424B - Assurances - Non- Construction Programs	Referenced in Section IV.2. Required Forms, Assurances, and Certifications.  These forms are available in the FOA's forms package at <a href="https://www.Grants.gov">www.Grants.gov</a> in the Mandatory section. They are required for applications that include only	Submission is due by the application due date found in the <i>Overview</i> and in <i>Section IV.4. Submission Dates and Times</i> .

	non-construction activities.	
Mandatory Grant Disclosure	Requirement, submission instructions, and mailing addresses are found in the "Mandatory Grant Disclosure" in Section IV.2. Required Forms, Assurances and Certifications.	If applicable, concurrent submission to the Administration for Children and Families and to the Office of the Inspector General is required.
SF-424 - Application for Federal Assistance	Referenced in Section IV.2.Required Forms, Assurances, and Certifications.  This form is available in the FOA's forms package at www Grants.gov in the Mandatory section.	Submission is due by the application due date found in the <i>Overview</i> and in <i>Section IV.4. Submission Dates and Times</i> .
Unique Entity Identifier (DUNS) and Systems for Award Management (SAM) registration.	Referenced in Section  IV.3. Unique Entity Identifier and System for Award Management (SAM) in the announcement.  To obtain a DUNS number (Unique Entity Identifier), go to <a href="http://fedgov.dnb.com/webform">http://fedgov.dnb.com/webform</a> .  To register at SAM, go to <a href="http://www.sam.gov">http://www.sam.gov</a> .	A DUNS number (Unique Entity Identifier) and registration at SAM.gov are required for all applicants.  Active registration at SAM must be maintained throughout the application and project award period.
Project Summary/Abstract	Referenced in Section IV.2. The Project Description. The Project Summary/Abstract is limited to one single-spaced page.	Submission is due by the application due date found in the <i>Overview</i> and in <i>Section IV.4. Submission Dates and Times</i> .
Table of Contents	Referenced in Section IV.2. The Project Description.	Submit with the application by the due date found in the <i>Overview</i> and in <i>Section IV.4</i> . <i>Submission Dates and Times</i> .

The Project Description	Referenced in Section IV.2. The Project Description.	Submission is due by the application due date found in the <i>Overview</i> and in <i>Section IV.4. Submission Dates and Times</i> .
The Project Budget and Budget Justification	Referenced in Section IV.2. The Project Budget and Budget Justification.	Submission is required in addition to submission of SF-424A and / or SF-424C.  Submission is required with the application package by the due date in the <i>Overview</i> and in <i>Section IV.4</i> . <i>Submission Dates and Times</i> .
Proof of Non-Profit Status	Referenced in Section IV.2. The Project Description, Legal Status of Applicant Entity.	Proof of non-profit status should be submitted with the application package by the application due date and time listed in the <i>Overview</i> and <i>Section IV.4</i> . of the FOA.  If it is not available at the time of application submission, it must be submitted prior to the award of a grant.
SF-424 Key Contact Form	Referenced in Section IV.2. Required Forms, Assurances, and Certifications. This form is available in the FOA's forms package at www.Grants.gov.	Submission is due with the application by the application due date found in the <i>Overview</i> and in <i>Section IV.4</i> .  Submission Dates and Times.
SF-LLL - Disclosure of Lobbying Activities	"Disclosure Form to Report Lobbying" is referenced in Section IV.2. Required Forms, Assurances, and Certifications.  This form is available in the FOA's forms package at www.Grants.gov.	If submission of this form is applicable, it is due at the time of application.  If it not available at the time of application, it may also be submitted prior to the award of a grant.
Certification Regarding Lobbying (Grants.gov Lobbying Form)	Referenced in Section IV.2. Required Forms, Assurances, and Certifications. This form is available in	Submission is due with the application package or prior to the award of a grant.

	the FOA's forms package at www.Grants.gov.	
SF- Project/Performance Site Location(s) (SF-P/PSL)	Referenced in Section IV.2.Required Forms, Assurances, and Certifications.	Submission is due by the application due date found in the <i>Overview</i> and in <i>Section IV.4. Submission Dates and Times.</i>
	This form is available in the FOA's forms package at www.Grants.gov.	