
Study of Sex Differences in the Clinical Evaluation of Medical Products Guidance for Industry

DRAFT GUIDANCE

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Study of Sex Differences in the Clinical Evaluation of Medical Products Guidance for Industry

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1 **Study of Sex Differences in the Clinical Evaluation of**
2 **Medical Products**
3 **Guidance for Industry¹**
4

5
6 This draft guidance, when finalized, will represent the current thinking of the Food and Drug
7 Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not
8 binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the
9 applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff responsible
10 for this guidance as listed on the title page.
11

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13
14 **I. INTRODUCTION**
15

16 This guidance provides recommendations for (1) increasing enrollment of females in clinical
17 trials² and non-interventional studies to help ensure the generalizability of results, (2) analyzing
18 and interpreting sex-specific data, and (3) including sex-specific information in regulatory
19 submissions of medical products.³ Historically (Sosinsky et al. 2022), fewer females than males
20 have been included in clinical trials⁴ of medical products, which has led to a lack of information
21 available for females and their health care providers regarding the benefits and risks of such

¹ This guidance has been prepared by the Center for Drug Evaluation and Research and the FDA Office of Women’s Health in cooperation with the Center for Biologics Evaluation and Research, the Center for Devices and Radiological Health, the Office of Clinical Policy, and the Oncology Center of Excellence at the Food and Drug Administration.

² Sponsors may be required to develop or submit information regarding the representativeness of clinical study participants. For example, the Federal Food, Drug, and Cosmetic (FD&C) Act, as amended by section 3601(b) of the Food and Drug Omnibus Reform Act of 2022 (FDORA), enacted as part of the Consolidated Appropriations Act, 2023 (Public Law 117-328)), requires sponsors to submit to FDA diversity action plans for certain studies of medical products. The diversity action plans must specify the sponsor’s rationale and goals for clinical study enrollment, disaggregated by sex, age group, race, and ethnicity, and describe how the sponsor intends to meet those goals. See section 505(z)(2) of the FD&C Act for drugs and section 520(g)(9)(B) of the FD&C Act for devices. For more information on the required submission of enrollment goals by sex for certain clinical studies, see the draft guidance for industry *Diversity Action Plans to Improve Enrollment of Participants from Underrepresented Populations in Clinical Studies* (June 2024) (when final, this guidance will represent FDA’s current thinking on this topic). Per section 3602(c) of FDORA, the requirement to submit a diversity action plan applies to certain clinical studies for which enrollment commences after 180 days from the publication of the final guidance. We update guidances periodically. For the most recent version of a guidance, check the FDA guidance web page at <https://www.fda.gov/regulatory-information/search-fda-guidance-documents>.

³ For the purposes of this guidance, a *medical product* is a drug, biological product, or medical device intended for humans.

⁴ For the purposes of this guidance, a *clinical trial* or an *interventional study* is a study in which participants, either healthy volunteers or volunteers with the condition or disease being studied, are assigned to one or more interventions, according to a study protocol, to evaluate the effects of those interventions on subsequent health-related outcomes.

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22 medical products in females. Over recent decades, there has been an increase in the
23 representation of females in clinical trials for drugs⁵ and devices,^{6,7} with greater availability of
24 sex-specific data. However, females remain underrepresented in some therapeutic areas (see,
25 e.g., Zhou et al. 2024), which can make it challenging to evaluate the benefits and risks of
26 medical products for females in these therapeutic areas (see, e.g., Zhou et al. 2023; Scott et al.
27 2018). In areas where males may be underrepresented in clinical trials, the general principles
28 outlined in this guidance also apply to increasing enrollment of males in clinical trials.
29

30 When finalized, this guidance will replace the guidance titled *Guideline for the Study and*
31 *Evaluation of Gender Differences in the Clinical Evaluation of Drugs*, issued in July 1993.
32

33 In general, FDA’s guidance documents do not establish legally enforceable responsibilities.
34 Instead, guidances describe the Agency’s current thinking on a topic and should be viewed only
35 as recommendations, unless specific regulatory or statutory requirements are cited. The use of
36 the word *should* in Agency guidances means that something is suggested or recommended, but
37 not required.
38

39

II. BACKGROUND

41

A. Terminology

42

43 While, over time, the terms sex and gender have often been used interchangeably in the scientific
44 literature, media, and FDA guidance and regulations, the constructs of sex and gender have
45 evolved into separate concepts with distinct definitions that should be used consistently in the
46 design, conduct, analysis, and reporting of data from clinical trials and non-interventional⁸
47 studies submitted to FDA. For the purposes of this guidance, the following definitions are used
48 to distinguish sex and gender:
49

⁵ For the purposes of this guidance, references to *drugs* and *drug and biological products* include drugs approved under section 505 of the Federal Food, Drug, and Cosmetic Act (FD&C Act) (21 U.S.C. 355) and biological products licensed under section 351 of the Public Health Service Act (PHS Act) (42 U.S.C. 262) that are regulated as drugs.

⁶ For the purposes of this guidance, references to *devices* refer to products that meet the definition of a medical device per section 201(h) of the FD&C Act and are not otherwise deemed to be a drug under section 503(h) of the FD&C Act.

⁷ For more information on sex and gender considerations in the study of medical devices, see the draft guidance for industry and FDA staff *Evaluation of Sex-Specific and Gender-Specific Data in Medical Device Clinical Studies* (January 2025). When final, this guidance will represent FDA’s current thinking on this topic. See also the guidance for industry *Guideline for the Study and Evaluation of Gender Differences in the Clinical Evaluation of Drugs* (July 1993).

⁸ For the purposes of this guidance, a *non-interventional study* is a type of drug or biological study in which patients received the marketed drug of interest during routine medical practice and are not assigned to an intervention according to a protocol. See the draft guidance for industry *Real-World Evidence: Considerations Regarding Non-Interventional Studies for Drug and Biological Products* (March 2024). When final, this guidance will represent FDA’s current thinking on this topic.

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- **Sex** is a biological construct based on anatomical, physiological, hormonal, and genetic (chromosomal) traits. Sex is generally assigned based on anatomy at birth and is usually categorized as female or male, but variations occur. Variations of sex refers to differences in sex development or intersex traits.⁹
 - **Gender** is a multidimensional construct that encompasses how an individual self-identifies. Gender may be described across a continuum, may be nonbinary, and may change over the course of a lifetime. Gender may or may not correspond to a person's sex assigned at birth (National Academies of Sciences, Engineering, and Medicine 2022).
- 56
- 57
- 58
- 59
- 60

61 For many drug and device trials, the term gender is used as a substitute for biological sex. In
62 most cases, a participant's sex and gender are concordant, but FDA recognizes that sex and
63 gender are not always concordant. Although sex and gender are distinct concepts, they may both
64 influence etiology and presentation of disease and affect treatment and patient-reported
65 outcomes. This guidance focuses on biological differences that can impact outcomes in clinical
66 trials and non-interventional studies and therefore focuses on sex. However, FDA also
67 encourages sponsors to consider whether gender differences are relevant to a specific study and
68 should be factored into the study design and analysis.

69

70 For the purposes of this guidance, we use the terms *male* and *female* to refer to biological sex
71 assigned at birth, and *male* and *female* will represent distinct biological categories. It may be
72 appropriate to include a separate category for intersex in clinical trials and non-interventional
73 studies and to collect data on individuals for whom the development of chromosomal, gonadal,
74 or anatomic sex is atypical. Further discussion of the inclusion of intersex individuals is beyond
75 the scope of this guidance.

76

77 **B. Data Standards**

78

79 Trial data standards provide a consistent general framework for organizing and reporting trial
80 data, including templates for datasets, standard names for variables, and standard ways of doing
81 calculations with common variables.¹⁰ For drug and biological product submissions subject to
82 section 745A(a) of the FD&C Act,¹¹ data format specifications for the tabulation of datasets in
83 study data are consistent with the standards established by the Clinical Data Interchange

⁹ See Measuring Sex, Gender Identity, and Sexual Orientation for the National Institutes of Health, available at <https://www.nationalacademies.org/our-work/measuring-sex-gender-identity-and-sexual-orientation-for-the-national-institutes-of-health>. Intersex refers to the state of being born with biological sex characteristics that vary from what is typically thought of as exclusively male or female. See Griffiths 2018.

¹⁰ See Study Data for Submission to CDER and CBER, available at <https://www.fda.gov/industry/study-data-standards-resources/study-data-submission-cder-and-cber>.

¹¹ See section 745A(a) of the FD&C Act discussing requirements of standardized study data for electronic submissions of certain investigational new drug applications (INDs), new drug applications (NDAs), abbreviated new drug applications (ANDAs), and certain biologics license applications (BLAs).

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84 Standards Consortium (CDISC).¹² The CDISC defines sex as the “[p]henotypic expression of
85 chromosomal makeup that defines a study subject as male, female, or other.” For trial data
86 submitted to FDA, the *sex* variable should reflect the sex assigned at birth of each participant to
87 be consistent with the CDISC definition.¹³
88

89 FDA recommends that participants (not the team conducting the trial) self-report sex
90 information, which is generally based on their sex assigned at birth. However, if a participant is
91 unable to self-report their sex (e.g., because of the participant’s inability to respond), other
92 sources can be used by the team conducting the trial to collect this information.
93

94 Unlike the sex variable, gender is currently not a required data variable for submissions subject
95 to 745A(a) of the FD&C Act¹⁴ and is not currently a standardized data field in CDISC. FDA
96 encourages inclusion of gender data particularly if gender may influence the outcome of interest.
97 FDA recommends discussing the incorporation of data on gender with the appropriate review
98 division.¹⁵
99

C. Representation of Female Participants in Clinical Trials and Non- Interventional Studies

100 For many years, FDA has encouraged representation of females in clinical trials submitted to
101 FDA. In 1993, FDA issued the guidance *Guideline for the Study and Evaluation of Gender
102 Differences in the Clinical Evaluation of Drugs* (1993 guidance) to increase participation of
103 females in early phase (dosing) trials (see, e.g., Zhou et al. 2023; Scott et al. 2018).¹⁶ While the
104 1993 guidance uses the term *women* when referring to female sex, this guidance uses the term
105 *female*. For definitions of sex and gender, see section II.A of this guidance.
106
107
108
109

¹² See the guidance for industry *Providing Regulatory Submissions in Electronic Format – Standardized Study Data* (June 2021) and the technical specifications document *Study Data — Technical Conformance Guide* (March 2024); see also CDISC Glossary Controlled Terminology, 2022-12-16, available at <https://evs.nci.nih.gov/ftp1/CDISC/Glossary/CDISC%20Glossary.pdf>.

¹³ For more information on the collection and submission of sex- and gender-specific data for medical device submissions, please see the draft guidance for industry and FDA Staff *Evaluation of Sex-Specific and Gender-Specific Data in Medical Device Clinical Studies*.

¹⁴ See the guidance for industry *Providing Regulatory Submissions in Electronic Format – Standardized Study Data* and the technical specifications document *Study Data — Technical Conformance Guide*.

¹⁵ FDA invites sponsors to discuss their proposals with the appropriate review division. See also the draft guidance for industry *Diversity Action Plans to Improve Enrollment of Participants from Underrepresented Populations in Clinical Studies*. For more information on the collection and submission of sex- and gender-specific data for medical device submissions, please see the draft guidance for industry and FDA staff *Evaluation of Sex-Specific and Gender-Specific Data in Medical Device Clinical Studies*.

¹⁶ See the guidance for industry *Guideline for the Study and Evaluation of Gender Differences in the Clinical Evaluation of Drugs* (July 1993). In 2014, FDA’s Center for Devices and Radiological Health issued a guidance for devices regarding sex-specific patient enrollment, data analysis, and reporting of study information. See the draft guidance for industry and FDA staff *Evaluation of Sex-Specific Data in Medical Device Clinical Studies*.

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110 In 1998, FDA issued regulations collectively known as the “Demographic Rule,”¹⁷ which
111 require, in part, that sponsors include in their annual reports for drugs and biological products
112 being studied under an investigational new drug application (IND), the number of participants
113 entered into the study to date tabulated by age group, gender,¹⁸ and race.¹⁹ The Demographic
114 Rule also requires the presentation of safety and effectiveness data in the clinical data section of
115 a new drug application (NDA) by “gender, age, and racial subgroups”²⁰ and identification of any
116 modifications of dose or dose interval needed for specific subgroups.²¹

117
118 In 2000, FDA amended its regulations in 21 CFR part 312 to state that FDA may place a
119 proposed or ongoing clinical investigation under an IND on clinical hold if (1) the study is for a
120 drug for the treatment of a life-threatening disease or condition that affects both females and
121 males, and (2) females or males of reproductive potential²² with the disease or condition being
122 studied are excluded from eligibility because of a risk or potential risk of reproductive or
123 developmental toxicity, subject to three exceptions.²³

124
125 Along with the evolution of FDA’s policies regarding the inclusion of females in clinical
126 research, there has been an increase in overall representation of female participants in clinical
127 trials.²⁴ However, female participants remain underrepresented in clinical trials for some
128 therapeutic areas where the disease or condition affect both males and females (see Zhou et al.
129 2024; Sosinsky et al. 2022; Scott et al. 2018), and there are opportunities to enhance
130 representation of females, as appropriate for answering the scientific question. Generally, males
131 have not been underrepresented in clinical trials compared to the prevalence of the disease or

¹⁷ 1998 Demographic Rule – “Amendments to Content and Format of a New Drug Application” (21 CFR 314.50 (d)(5)). The 1998 Demographic Rule, or New Drug Application (NDA) Content and Format Regulations, was published in the *Federal Register* on February 11, 1998 (63 FR 6854).

¹⁸ While the Demographic Rule uses the term *gender* when referring to sex, this guidance uses the term *sex* as defined in section II.A of this guidance.

¹⁹ 21 CFR 312.33(a)(2).

²⁰ 314.50(d)(5)(v) and (vi).

²¹ 21 CFR 314.50(d)(5)(v) and (vi). While 21 CFR 314.50 does not apply to BLAs, FDA recommends presenting demographic data in those applications the same way that demographic data is presented in NDAs. In addition, while 21 CFR 314.50 does not apply to medical device submissions, the recommendations in this guidance may help sponsors of clinical investigations of devices meet certain applicable legal requirements. For example, an investigational plan must include a description of the patient population, including sex (see 21 CFR 812.25(c)), and a premarket approval application is required to include information about study population (see 21 CFR 814.20(b)(3)(v)(B) and (b)(6)(ii)).

²² While 21 CFR 312.42(b)(1)(v) uses the term “men or women with reproductive potential,” we consider that term in the regulation to mean “males or females with reproductive potential” consistent with the terms as defined in section II.A of this guidance.

²³ 21 CFR 312.42(b)(1)(v).

²⁴ See 2015–2019 Drug Trials Snapshots Summary Report, available at <https://www.fda.gov/media/143592/download>.

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132 condition in males in the U.S. population. As previously noted, in areas where males may be
133 underrepresented in clinical trials, the general principles outlined in this guidance also apply to
134 increasing enrollment of males in clinical trials.

135

D. Why Consider Sex Differences in Medical Product Development?

136

137
138 Differences in physiology between females and males can lead to differences in disease
139 manifestations, as well as differences in the pharmacokinetics (PK), pharmacodynamics (PD),
140 efficacy, and safety of medical products (Madla 2021). Consequently, it is important to
141 characterize the impact of sex as part of medical product development to determine if there may
142 be differences in PK, PD, effectiveness, and/or safety associated with use of the medical product.
143 Identification of a clinically relevant difference by sex may inform a benefit-risk assessment and
144 inform product labeling. Assessment of sex differences should occur throughout drug
145 development, and in Phase 1 studies, females should be enrolled to determine if there are PK
146 differences by sex that warrant further study.²⁵

147

148 Sex differences in PK and PD may arise from physiological (e.g., hormonal, body composition),
149 anatomical (e.g., body size), and/or genetic factors. For example, females eliminate zolpidem
150 (the active ingredient in certain FDA-approved drug products indicated to treat certain patients
151 with insomnia) from their bodies more slowly than males, so FDA-approved labeling for such
152 products recommends a lower starting dosage in females.²⁶ Dynamic fluctuations associated
153 with hormonal changes (e.g., onset of puberty, menstrual cycle, menopause, hormonal
154 contraceptive, hormone therapy use) may also influence clinical outcomes. The risks associated
155 with medical product use may differ by sex, as observed with left ventricular assist devices
156 where females have a higher risk for right ventricular failure, stroke, other neurologic
157 complications, arrhythmias, bleeding, and thrombosis (Sherazi et al. 2017).

158

159 In addition, covariates that are uniquely or more commonly associated with a certain sex (e.g.,
160 pre- or post-menopause) may account for differences observed regarding the safety or
161 effectiveness of a medical product. For further discussion on statistical considerations for
162 analyzing potential differences among treatment populations, see section IV of this guidance.

163

164

²⁵ While historically an issue more common to females, males have also faced exclusion from clinical studies on the basis of their sex. See the guidance for industry *Male Breast Cancer: Developing Drugs for Treatment* (August 2020).

²⁶ See Questions and Answers: Risk of next-morning impairment after use of insomnia drugs; FDA requires lower recommended dosages for certain drugs containing zolpidem (e.g., Ambien, Ambien CR, Edluar, and Zolpimist), available at <https://www.fda.gov/drugs/drug-safety-and-availability/questions-and-answers-risk-next-morning-impairment-after-use-insomnia-drugs-fda-requires-lower#q2>. The prescribing information for Ambien, in which zolpidem is the active ingredient, recommends that “an initial dose is a single dose of 5 mg for women and a single dose of 5 or 10 mg for men.” Ambien [package insert]. Bridgewater, NJ: sanofi-aventis U.S. LLC; 2008.

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165 **III. CLINICAL TRIAL DESIGN AND CONDUCT**

166
167 Trials should be designed to enroll sufficient numbers of females and males to reflect the
168 prevalence of the disease or condition for which the medical product is being investigated to help
169 ensure the generalizability of results and facilitate exploration of potential differences in effects
170 by sex.²⁷ In considering a specific development program, sponsors should have an
171 understanding of the underlying biology of the disease or condition to anticipate sex differences
172 in PK, PD, and safety and effectiveness. Throughout the drug and biological product
173 development program, sponsors should utilize population PK analyses,²⁸ and exposure-response
174 analyses to help evaluate sex differences in PK and PD.²⁹

175 176 **A. Recruitment, Enrollment, and Retention**

177
178 Factors associated with the female sex may impact clinical trial enrollment.³⁰ Potential
179 participants who are pregnant and/or lactating may be excluded from studies based on the safety
180 profile and teratogenicity of the medical product. Some trials contain contraception
181 requirements, which may limit the enrollment of females of reproductive potential who prefer
182 not to use contraception.

183
184 Sponsors should evaluate whether the demographic distribution of the potential trial population
185 changes across different key time points (e.g., at screening, including evaluation of trial
186 inclusion/exclusion criteria; after consent; and at various follow-up time points) and whether
187 these changes have an impact on trial participation (National Institutes of Health 2015). For
188 example, if the proportion of females drops significantly after screening for inclusion/exclusion
189 criteria, this may suggest a need to reexamine the inclusion/exclusion criteria. Removing or
190 limiting unnecessary criteria could improve the participation rates of females in the trial.
191 Sponsors should also consider consulting with academic institutions, health organizations that
192 focus on female health (including community-based organizations), and contract research
193 organizations to determine practices best suited to reducing enrollment and retention challenges.

²⁷ The recommendations in section III.A of this guidance focus on increasing the enrollment of females in clinical trials for those diseases or conditions in which females have been underrepresented compared to the prevalence of the disease or condition in females in the United States. In general, males have not been underrepresented in a lower proportion compared to the prevalence of a disease in clinical trials. For approaches on enhancing clinical study diversity in broader populations, see the guidance for industry *Enhancing the Diversity of Clinical Trial Populations — Eligibility Criteria, Enrollment Practices, and Trial Designs* (November 2020).

²⁸ See the guidance for industry *Population Pharmacokinetics* (February 2022).

²⁹ See the guidance for industry *Exposure-Response Relationships — Study Design, Data Analysis, and Regulatory Applications* (May 2003).

³⁰ See Zhou et al. 2023 and Zhou et al. 2024.

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- 194 Sponsors should also engage with the patient community to help develop strategies for
195 addressing enrollment and retention challenges.³¹
196
- 197 FDA encourages the following practices to improve the recruitment, enrollment, and retention of
198 females³² in clinical trials:³³
199
- 200 • Identify sites where recruitment of females can be facilitated (e.g., clinics or social media
201 sites that target females).
202
 - 203 • Consider flexibility in follow-up visit scheduling to allow various opportunities that
204 match participants' schedules, which can include evenings and weekends.
205
 - 206 • Ensure that clinical trial sites include geographic locations within the neighborhoods
207 where patients receive their health care.
208
 - 209 • Consider the use of mobile medical professionals, such as nurses and phlebotomists, to
210 visit participants at their locations instead of requiring participants to visit clinical trial
211 sites.³⁴
212
 - 213 • Consider using a digital health technology³⁵ to collect information directly from
214 participants at their locations rather than having to travel to trial sites.³⁶
215

³¹ See the guidance for industry, FDA staff, and other stakeholders *Patient Engagement in the Design and Conduct of Medical Device Clinical Studies* (January 2022). For more information on community and patient engagement strategies, see the guidance for industry *Enhancing the Diversity of Clinical Trial Populations — Eligibility Criteria, Enrollment Practices, and Trial Designs*.

³² For diseases or conditions where males may be underrepresented, the recommendations in this section are applicable to males as well.

³³ While this guidance is focused on sex, many of the recommendations in this section can be applied to the recruitment, enrollment, and retention of other demographic groups (e.g., older adults, persons with disabilities). For more information on and recommendations for making clinical trials more accessible for all populations, see the guidance for industry *Enhancing the Diversity of Clinical Trial Populations — Eligibility Criteria, Enrollment Practices, and Trial Designs*.

³⁴ *Ibid.*

³⁵ For the purposes of this guidance, a *digital health technology* is a system that uses computing platforms, connectivity, software, and/or sensors for health care and related uses. These technologies span a wide range of uses, from applications in general wellness to applications as a medical device. They include technologies intended for use as a medical product, in a medical product, or as an adjunct to other medical products (devices, drugs, and biologics). They may also be used to develop or study medical products. For more information, see the guidance for industry, investigators, and other stakeholders *Digital Health Technologies for Remote Data Acquisition in Clinical Investigations* (December 2023).

³⁶ See the guidance for industry *Use of Electronic Health Record Data in Clinical Investigations* (July 2018), which provides recommendations on the use of electronic health record data in FDA-regulated clinical investigations.

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- 216 • Consider providing support services such as childcare or elder care during trial visits.
217
- 218 • Enroll females of different ages, races, ethnicities, hormonal statuses (e.g., menopausal),
219 and comorbidities, as applicable.
220
- 221 • Enroll females of reproductive potential, with appropriate risk mitigation efforts (e.g.,
222 contraception) to avoid pregnancy during clinical study participation if the drug or device
223 being studied could potentially harm the fetus, as applicable.
224
- 225 • For diseases or conditions that can occur in both females and males but rarely occur in
226 one of the sexes in actuality,³⁷ avoid arbitrary exclusion criteria that prohibit participation
227 based on sex.
228

B. Trial Design

229
230
231 For most drugs and devices, males and females should be included in clinical trials in numbers
232 adequate to allow for reliable benefit-risk assessments and to understand any potential sex-
233 related differences in medical product response. Sponsors of certain clinical investigations must
234 submit a diversity action plan with goals for study enrollment, disaggregated by sex, among
235 other demographic characteristics,³⁸ and should consider the following recommendations:
236

- 237 • In a trial where there may be a plausible biological reason to expect a different response
238 in females and males to the medical product, the numbers of females and males
239 representing the prevalence/incidence of the disease or condition may not be sufficient to
240 evaluate a sex difference in medical product safety or efficacy. Where sex differences
241 are anticipated, there should be sufficient numbers to inform reliable benefit-risk
242 assessments in males and females.³⁹ Sponsors should consult with the appropriate FDA
243 review division to consider target enrollment of female and male participants. For more
244 information, see section IV.E of this guidance.
245
- 246 – Trials to understand sex differences in medical product effectiveness or safety should
247 consider analyzing data by underlying factors of interest. For example, research
248 questions could be framed to assess whether observed sex differences are the result of
249 differences in PK, PD, adherence, comorbidities, or other factors.
250
- 251 – Trial protocols should include collection of information on other variables (e.g.,
252 smoking, age, weight) that may be important in evaluating and understanding sex

³⁷ See the guidance for industry *Male Breast Cancer: Developing Drugs for Treatment*.

³⁸ See section 505(z) and 520(g)(9) of the FD&C Act and section 3602 of FDORA. See also the draft guidance for industry *Diversity Action Plans to Improve Enrollment of Participants from Underrepresented Populations in Clinical Studies*.

³⁹ For more information, see section IV of this guidance — Statistical Concepts.

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253 differences because these variables may affect drug absorption, distribution,
254 metabolism, and excretion.⁴⁰

255

C. Enrollment of Participants Who Are Pregnant and/or Lactating

257

258 • Sponsors should consider the benefits and risks of enrolling pregnant or lactating
259 participants at various stages of the development program for products not being
260 developed for pregnancy-specific or lactation-specific indications.⁴¹ Potential
261 participants who are pregnant and/or lactating may be excluded from studies based on the
262 safety profile (teratogenicity) of the medical product. As for all participants, when
263 seeking informed consent from pregnant and/or lactating participants, a description of
264 any reasonably foreseeable risks or discomforts must be provided.⁴² FDA can require a
265 postmarketing study when applicable criteria are met, including to assess a known serious
266 risk or signals of a serious risk or to identify an unexpected serious risk when data
267 indicate the potential for a serious risk related to individuals who are pregnant or
268 lactating.⁴³

269

270 • In trials where there is a scientific justification for excluding pregnant participants,
271 consider including PK sampling⁴⁴ to inform drug dosing in participants who become
272 pregnant during a trial and can safely remain in the trial. Whether a participant who
273 becomes pregnant during a trial can remain in the trial depends, among other things, on
274 whether the risks to the participant and fetus of continued trial participation are
275 reasonable in relation to the anticipated benefits and the importance of the knowledge
276 that may be expected to result. For pregnant patients who can remain in the trial, PK
277 sampling may provide important information regarding drug disposition during
278 pregnancy, across the trimesters, when physiology can change significantly.

279

280 • For participants who become pregnant during a drug and biological product clinical trial
281 but cannot safely continue in the trial, it can be informative to collect relevant PK data

⁴⁰ Ibid.

⁴¹ See the draft guidances for industry *Pregnant Women: Scientific and Ethical Considerations for Inclusion in Clinical Trials* (April 2018) and *Clinical Lactation Studies: Considerations for Study Design* (May 2019). When final, these guidances will represent FDA's current thinking on these topics.

⁴² 21 CFR 50.25(a)(2)

⁴³ For drugs, see section 505(o)(3) of FD&C Act. See also the draft guidance for industry *Postmarketing Studies and Clinical Trials – Implementation of Section 505(o)(3) of the Federal Food, Drug, and Cosmetic Act* (October 2019) and the draft guidance for industry *Postapproval Pregnancy Safety Studies* (May 2019). When final, these guidances will represent FDA's current thinking on these topics. For devices, see the guidance for industry and FDA staff *Balancing Premarket and Postmarket Data Collection for Devices Subject to Premarket Approval* (April 2015).

⁴⁴ See the draft guidance for industry *Pharmacokinetics in Pregnancy — Study Design, Data Analysis, and Impact on Dosing and Labeling* (October 2004). When final, this guidance will represent FDA's current thinking on this topic.

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282 even when the investigational medical product is discontinued. Sponsors can assess PK
283 after the last use of the medical product.

IV. STATISTICAL CONCEPTS

A. Overview⁴⁵

289 Analyzing sex differences in medical product performance is an important component of
290 assessing product safety and effectiveness and can inform what goes in the product labeling to
291 improve patient care. Analyzing sex differences may involve (1) characterizing the treatment
292 effects for females and for males and any clinically relevant differences or potential differences
293 in those treatment effects, (2) determining whether the product provides greater benefits or risks
294 for a particular sex, (3) determining whether particular benefits or risks exist only for a particular
295 sex, (4) determining how relevant the treatment effect for a particular sex is to understanding the
296 treatment effect for another sex. Apparent sex differences may result in the need to mitigate
297 clinically significant differences in safety or effectiveness between females and males.⁴⁶

299 The optimal analysis approach will depend on the type of inference that is sought. For example,
300 different approaches may be appropriate for characterizing potential differences in treatment
301 effects between sexes in contrast to estimating the treatment effect within a given sex. Sex is one
302 of many potential demographic characteristics typically evaluated in subgroup analyses of a
303 clinical trial or non-interventional study. When many subgroup analyses are performed, some of
304 the estimated treatment effects may represent random highs and random lows, being far above or
305 far below the respective underlying subgroup treatment effect. Observed differential treatment
306 effects by sex may also be due to other factors associated with sex. For example, the size of the
307 treatment effect may depend on age and weight; distributions for age and weight may be notably
308 different between females and males.

310 In general, sponsors should plan and conduct analyses to evaluate and understand potential
311 heterogeneity of treatment effects by sex on key effectiveness and safety endpoints. This should
312 include analyses for differences in treatment effects and to estimate treatment effects in females
313 and males. Considerations and recommendations related to these two different types of analyses
314 are provided in sections IV.B and C below. In many cases, it may be beneficial to conduct
315 analyses for individual trials or studies but also combine results across similarly designed trials
316 and studies. Analyses of integrated data from multiple trials or studies should stratify by trial or
317 study. Such analyses may have greater precision and power than analyses of individual trials and
318

⁴⁵ For more information on statistical considerations for clinical studies, see the International Council for Harmonisation (ICH) guidance for industry *E9 Statistical Principles for Clinical Trials* (September 1998). See also the ICH guidance for industry *E9(R1) Statistical Principles for Clinical Trials: Addendum: Estimands and Sensitivity Analysis in Clinical Trials* (May 2021).

⁴⁶ See FDA's web page Impact Story: Using innovative statistical approaches to provide the most reliable treatment outcomes information to patients and clinicians, available at <https://www.fda.gov/drugs/regulatory-science-action/impact-story-using-innovative-statistical-approaches-provide-most-reliable-treatment-outcomes>.

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319 studies and may be appropriate if meaningful differences in treatment effects are not expected
320 across trials and studies.

321

B. Analyses for Differences in Treatment Effects Between Females and Males

323

324 Analyses to evaluate differences in treatment effects between females and males should include
325 calculation of an estimated difference in treatment effects, along with associated uncertainty
326 (e.g., a 95% confidence interval (CI) for the difference). Such analyses can also include a test
327 for a quantitative interaction of treatment by sex (i.e., a test for whether the treatment effect is
328 larger for females or for males (the two-sided alternative hypothesis) or whether those treatment
329 effects are similar (the null hypothesis)).

330

331 Unless the clinical trial or study provides statistical power near 100% for demonstrating a
332 positive average treatment effect in the overall population (which is unlikely), statistical tests for
333 detecting plausible magnitudes of differences in treatment effects by sex (i.e., tests of a
334 treatment-by-sex interaction) tend to be underpowered. The 95% CI for the difference in
335 treatment effects by sex may be very wide and may include large differences. In many cases, the
336 test for a treatment-by-sex interaction may only have sufficient power to detect large differences
337 in treatment effects by sex. There may be insufficient power for some smaller, but still clinically
338 important, differences in treatment effects by sex. Therefore, lack of statistical significance
339 when testing for differing treatment effects by sex is not evidence of absence of a clinically
340 meaningful difference in treatment effects by sex. See Section III.B, Trial Design.

341

342 For some clinical trials and non-interventional studies, there may be adequate power for
343 statistical tests of treatment effects using sex-specific subgroup data and for testing the
344 interaction of treatment-by-sex. In general, the power for a test of a treatment-by-sex interaction
345 tends to be larger the more similar the subgroup sizes of females and males. Notably, trials and
346 studies often involve the evaluation of differences in treatment effects by many factors beyond
347 sex, including by demographic factors such as age, race, and ethnicity and by important disease
348 characteristics. The risk of incorrectly concluding that a treatment-by-factor interaction exists
349 increases as the number of factors increases if such tests are performed without adjusting
350 significance levels for the multiple tests.⁴⁷

351

C. Analyses to Estimate Treatment Effects in Females and Males

353

354 Analyses should be planned and conducted to estimate treatment effects and corresponding
355 uncertainty (i.e., a 95% CI) in females and males. Traditionally, only data from a given sex have
356 been used when estimating the treatment effect size for that sex. Sponsors should consider
357 prespecified statistical approaches that incorporate the data from all participants when estimating
358 the treatment effect within a given sex. For example, the relevance of the data from males in
359 estimating the treatment effect for females depends on how similar the results from males are to
360 the results from females and on how much data there are for females alone. Estimators of sex-
361 specific treatment effects have greater precision than estimators based solely on the data for a
362 given sex (Pennello 2018). As noted earlier, sex is only one of many factors for which subgroup

⁴⁷ See the guidance for industry *Multiple Endpoints in Clinical Trials* (October 2022).

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363 analyses are typically performed, such that subgroup estimated treatment effects are subject to
364 random highs and lows, being far above or far below the respective underlying subgroup
365 treatment effect. Prespecified statistical approaches, which can also simultaneously consider
366 multiple factors, should quantitatively address these random highs and lows and can reduce the
367 potential for misinterpretation and making incorrect decisions resulting from those
368 misinterpretations (Lipsky 2010).

369

D. Reporting Results of Analyses

371

372 As mentioned in section II.B of this guidance, sponsors must include in their annual reports for
373 drug and biological products conducted under an IND, the number of participants entered into
374 the study to date tabulated by “age group, gender, and race,” and sponsors must present safety
375 and effectiveness data in the clinical data section of an NDA by “gender, age, and racial
376 subgroups.”⁴⁸ Because the enrollment demographics of the clinical study may impact the
377 generalizability of the conclusions, for clinical studies of devices, FDA recommends that
378 sponsors report the number and proportion of study participants by sex, and gender⁴⁹ as
379 appropriate, who were treated or diagnosed with the device as part of a clinical study as
380 appropriate. Where statistical significance is achieved for an average treatment effect for the
381 overall population, the results for each subgroup by sex should be examined to understand
382 whether the finding for the overall population was driven by the results in only one of the sexes.
383 Any potential difference by sex should be investigated, explained, and discussed with the
384 Agency.

385

386 The clinical significance of the difference in observed treatment effects between females and
387 males should be considered. As sex may be associated with other factors (e.g., weight) that
388 influence the size of the treatment effect, sponsors should collect and evaluate data in the trial or
389 study on any factors that may impact the treatment effect’s size or contribute to differences in
390 treatment effect, including analysis of those factors that may confound or contribute to an
391 observed difference in treatment effect by sex. An assessment should also be made on any other
392 important differences by sex, such as adherence to the assigned treatment (see Venditti 2023).
393 Results from the evaluation of sex differences may help inform product labeling, which may
394 include the findings of PK differences for females and males to help inform treatment decisions.

395

E. Considerations if Differences in Treatment Effects Between Females and Males Are Anticipated at the Design Stage

397

398
399 If important differences in the treatment effect by sex are anticipated at the trial design stage,
400 sponsors should enroll an adequate number of participants from each sex to conduct an
401 informative benefit-risk assessment. Sponsors should prespecify statistical analyses for
402 evaluating and reporting differences in treatment effects between females and males.

403

⁴⁸ 21 CFR 312.33(a)(2) and 314.50(d)(5)(v) through (vi). While the Demographic Rule uses the term *gender* when referring to sex, this guidance uses the term *sex* as defined in section II.A of this guidance.

⁴⁹ For more information on the reporting of sex- and gender-specific data, please see the draft guidance for industry and FDA staff *Evaluation of Sex-Specific and Gender-Specific Data in Medical Device Clinical Studies*.

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404 When a clinically important treatment effect is more likely for one sex than another sex, an
405 early-phase trial (e.g., phase 1/phase 2) should ideally be performed to obtain information on
406 differences by sex. If there is evidence from the early-phase trials of benefit for a particular sex
407 and uncertainty around benefit for another sex, pivotal trials⁵⁰ can be designed to establish
408 benefit for the sex for which there is evidence of benefit and also continue to study the effects of
409 the product for the sex in which there is uncertainty around the benefit.

410
411 In such a setting where there is biological plausibility for benefit in a given sex and uncertainty
412 around benefit for another sex, a trial can include certain approaches to control the Type I error
413 probability across testing in the overall population and testing separately within a given sex.
414 Such testing schemes are used due to concerns that adding data from the sex for which there is
415 large uncertainty around benefit to the data from the sex for which there is expectation of benefit
416 will reduce the probability of a statistically significant finding. With such an approach, if
417 statistical significance is achieved only for the sex where there was expectation of benefit, then
418 performing a statistical test after adding the data from another sex will only be capable of
419 determining whether there is evidence of an average treatment effect in the overall population.
420 The test in the overall population may be driven by results in the sex where benefit was expected
421 and does not identify a treatment effect within the sex for which there was uncertainty around
422 benefit. The estimated treatment effect and the estimated treatment effect's reliability would
423 need to be considered before determining whether there is benefit for the sex for which benefit
424 was uncertain.

425

426

V. NONCLINICAL CONSIDERATIONS

427

428
429 To support clinical testing of an investigational drug as part of an IND, sponsors are required to
430 provide to FDA the pharmacology and toxicology data on which the sponsor has concluded that
431 the proposed clinical investigation is reasonably safe to conduct.⁵¹ These data typically include
432 toxicology assessments conducted in animals.⁵² Similarly, information on nonclinical laboratory
433 studies may be submitted in an investigational device exemption application.⁵³ It is generally

⁵⁰ For more information on pivotal clinical investigations for medical devices, please see the guidance for industry, clinical investigators, institutional review boards, and FDA staff *Design Considerations for Pivotal Clinical Investigations for Medical Devices* (November 2013). See also the guidances for industry and FDA staff *Factors to Consider When Making Benefit-Risk Determinations in Medical Device Premarket Approval and De Novo Classifications* (August 2019) and *Consideration of Uncertainty in Making Benefit-Risk Determinations in Medical Device Premarket Approvals, De Novo Classifications, and Humanitarian Device Exemptions* (August 2019).

⁵¹ 21 CFR 312.23(a)(8).

⁵² FDA supports reducing, refining, and replacing animal use in testing when feasible. We encourage sponsors to consult with FDA if they wish to use a nonanimal testing method they believe is suitable, adequate, validated, and feasible. Sponsors should consider whether any such nonanimal testing method or approach would permit the identification of any sex-based differences in toxicity or other safety assessments. We will consider if such an alternative method is sufficient to meet the regulatory need.

⁵³ 21 CFR 812.20(b)(2) and 812.27(b)(3). For guidance on the types of nonclinical studies recommended, including their timing relative to clinical development, see the ICH guidances for industry *M3(R2) Nonclinical Safety Studies*

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434 recommended that nonclinical toxicology drug and device studies that are conducted via animal
435 testing use adequate numbers of male and female animals to permit the identification of any sex-
436 based differences in toxicity or other safety assessments. These animal studies can be used to
437 safeguard human research participants by inferring safety in humans based on the results. It may
438 be appropriate in some circumstances, for example, when a disease or condition
439 usually manifests in a single sex (e.g., menopause, diseases with X-linked recessive
440 inheritance), to limit the nonclinical assessment to a single sex.

441

442

443 VI. OTHER GENERAL CONSIDERATIONS

444

445 • Where evidence collected during clinical development identifies potential sex
446 differences, such differences should be explored as much as possible in clinical trials to
447 support a marketing application for a product and, if appropriately justified, may
448 potentially be further explored in a study after approval.⁵⁴

449

450 • FDA can require a postmarketing study when applicable criteria are met, including to
451 assess a known serious risk, signals of a serious risk, or to identify an unexpected serious
452 risk when data indicate the potential for a serious risk, including for individuals who are
453 pregnant or lactating.⁵⁵

454

455 • When clinically significant differences in safety or effectiveness between females and
456 males are detected, the applicant should propose how to address those differences (e.g.,
457 different recommended dosage in females and males, more frequent monitoring in one
458 sex) in their marketing application.

459

460 • Postmarket studies and surveillance efforts should note whether safety signals differ by
461 sex; these differences could lead to further investigation.

462

for the Conduct of Human Clinical Trials and Marketing Authorization for Pharmaceuticals (January 2010); *S6(R1) Preclinical Safety Evaluation of Biotechnology-Derived Pharmaceuticals* (May 2012); and *S9 Nonclinical Evaluation for Anticancer Pharmaceuticals* (March 2010). Additional information regarding medical device nonclinical studies is available in the guidance for industry and FDA staff *General Considerations for Animal Studies Intended to Evaluate Medical Devices* (March 2023).

⁵⁴ For more information on postmarketing commitments and postmarket surveillance, see the guidances for industry *Reports on the Status of Postmarketing Study Commitments – Implementation of Section 130 of the Food and Drug Administration Modernization Act of 1997* (February 2006) and *Postmarket Surveillance Under Section 522 of the Federal Food, Drug, and Cosmetic Act* (October 2022).

⁵⁵ See footnote 41. For drugs, see section 505(o)(3) of FD&C Act. See also the draft guidances for industry *Postmarketing Studies and Clinical Trials – Implementation of Section 505(o)(3) of the Federal Food, Drug, and Cosmetic Act* and *Postapproval Pregnancy Safety Studies*. For devices, see the guidances for industry and FDA staff *Balancing Premarket and Postmarket Data Collection for Devices Subject to Premarket Approval*. Also for devices, see the guidance for industry and FDA staff *Procedures for Handling Post-Approval Studies Imposed by Premarket Approval Application Order* (October 2022).

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